Creating a fully-fledged European Defence Union by 2025 is imperative to Europe’s security and to build a Union that protects. A smooth, efficient and effective movement of military personnel and assets across and beyond the EU will enhance the EU’s preparedness and response to crises. It will enable EU Member States to act faster, in line with their defence needs and responsibilities, both in the context of the Common Security and Defence Policy missions and operations, and in the framework of national and multinational activities. Currently, cross-border mobility is still hampered by a number of barriers that can lead to delays, disruption, higher costs or increased vulnerability.

**WHAT IS MILITARY MOBILITY**

European initiative to improve the mobility of military personnel, materiel and assets within and beyond the EU by addressing existing legal, infrastructural and procedural barriers between the EU Member States.

**EXISTING BARRIERS TO MILITARY MOBILITY**

- **Infrastructure not suitable for the weight or size of military assets**
  Insufficient height of road tunnels or load capacity of bridges, different gauges or insufficient load capacity of railways. Improving the transport infrastructure will also contribute to its safer and more secure and effective use for commercial purposes.

- **Regulatory and procedural issues**
  Lengthy and complex procedures for cross-border and movement in national territory, including customs formalities related to military operations, diverging national rules on the transport of dangerous goods in the military domain.

- **Shortcomings in the military domain**
  Lack of coordination structures, movement plans and training and exercises; the need to foster resilience in countering hybrid threats and to ensure access to transport assets, as well as preparedness regarding environmental challenges.
With the Action Plan on Military Mobility, the EU aims to help the EU Member States to tackle these and other analogous barriers and facilitate military mobility through concrete measures in a number of areas, in coherence with other defence initiatives, notably the Permanent Structured Cooperation (PESCO) and in full complementarity with relevant international actors, notably NATO.

**ACTIONS IDENTIFIED**

- **Definition of the military requirements** for military mobility within and beyond the EU in strategic and technical terms developed by the Member States in the EU Military Committee and approved by the Council.

- **Identification of the sections of the trans-European transport network** suitable for military transport, including necessary upgrades of existing infrastructure by leveraging civilian and military synergies.

- **Potential dedicated EU financial support** for dual use civilian-military infrastructure projects of €6.5 billion in the years 2021-2027 through the Connecting Europe Facility instrument.

- **Support Member States in developing arrangements** to expedite cross-border movement permissions.

- **Streamlining and simplifying rules** related to customs, and the transport of dangerous goods.

**TAKING WORK FORWARD THROUGH COOPERATION**

Working closely with EU Member States, including all relevant authorities at national level, is crucial for the successful implementation of the Action Plan. All actions will be carried out in full respect of the sovereignty of the Member States over their national territory and decision-making processes related to military movements. Steps will also be taken to enhance cooperation between EU institutions, agencies and bodies and the relevant national EU Member State authorities. Close coordination with Member States’ efforts under the Permanent Structured Cooperation (PESCO) and the separate PESCO project on military mobility will also be ensured to reach complementarity of results.

Further cooperation with NATO on military mobility, in the framework of the implementation of the Joint Declaration is key and will be taken forward in full openness and transparency.

**THE WAY FORWARD**

- **20 November 2018**: the Council finalises the Military Requirements for Military Mobility within and beyond the EU. The European Defence Agency launches cooperative projects in the field of customs and cross-border movement permission.

- **In early 2019**: The Commission, in cooperation with EU Member States, the European External Action Service and the European Defence Agency, performs the gap analysis between the current parameters applicable to the Trans-European Transport Network (TEN-T) and the military requirements. Additionally, options to streamline and simplify customs formalities will be explored.

- **By summer 2019**: Presentation of the first progress report on the implementation of the Action Plan by the High Representative and the Commission. The Council reviews progress on the issue of the implementation of the four national measures undertaken by the EU Member States to improve the efficiency of military mobility as agreed in the Council conclusions of 25 June 2018 on security and defence.

- **By 2019**: Identification of the dual-use requirements, including quantification of costs.

- **By end 2019**: Feasibility assessment of interlinking the military and civilian (TENtec) databases and the possible scope of any such action.

- **By 2020**: On the basis of the dual-use definition, the Commission together with the Member States will draw up a list of priority projects.

- **Early 2021**: The EU’s Innovation and Networks Executive Agency (INEA) launches a call for proposals for dual-use infrastructure funding through its Connecting Europe Facility (CEF) instrument.