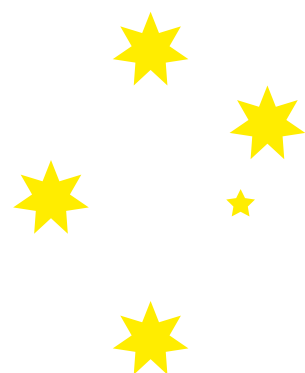




European Union–Australia Partnership Framework

A strategic partnership built on shared values and common ambition





H.E. David Daly

European Union

At our Ministerial meeting in October 2008, we – the European Union and Australia – gave ourselves a new instrument for the development of our relations, namely, the EU-Australia Partnership Framework.

The Partnership Framework facilitates the EU and Australia in achieving common goals in a number of important areas such as foreign policy and security, international trade, development assistance, climate change and energy, science and research, innovation and technology, education and culture.

One year on the EU and Australia reviewed progress at the Ministerial meeting on 8 October – in Stockholm under the Swedish EU Presidency.

Results prove that the Partnership Framework is a living document, reflecting the increasingly dynamic EU-Australian relationship.



H.E. Sven-Olof Petersson

This dynamism can be seen from just a sample of the achievements so far; close coordination on the climate change negotiations and the European Commission becoming a founding member of Australia's Global Carbon Capture and Storage Institute; support for counter-terrorism actions in the region; new trade agreements covering wine and the mutual recognition of certain industrial products; the reciprocal untying of aid was achieved in many Asian countries, as well as EU support for the Cairns Compact of the Pacific Islands Forum. Many other concrete results are to be found in the annex to the revised version of the Partnership Framework.

This dynamism can also be seen from the ongoing activities such as the negotiation of new agreements, air transport or security of information, or the new activities which we envisage, such as the new dialogue on counter-terrorism, or regular ministerial level trade talks.

There is a wide range of things still to be done on our joint "to do list" - the EU-Australia Partnership Framework.

These various activities are all pieces of a jigsaw; the completed picture is one where the EU and Australia are working increasingly together as natural partners facing global challenges on the basis of many shared values and like-mindedness.

H.E. David Daly
Ambassador and Head of Delegation
European Commission Delegation to Australia

H.E. Sven-Olof Petersson
Ambassador
Kingdom of Sweden



Australia



Minister Stephen Smith

The European Union (EU) is an important partner for Australia. We share common approaches to many of the world's most pressing international challenges, from non-proliferation to climate change, and work together in responding to them.

The EU is very important to Australia's future prosperity. Together, the 27 members of the EU constitute Australia's largest trade and investment partner.

The Australia-EU Partnership Framework has revitalised Australia-EU ties over the past year. The Framework underpins and drives the invigorated bilateral relationship to which Prime Minister Rudd and European Commission President Barroso committed in April 2008.

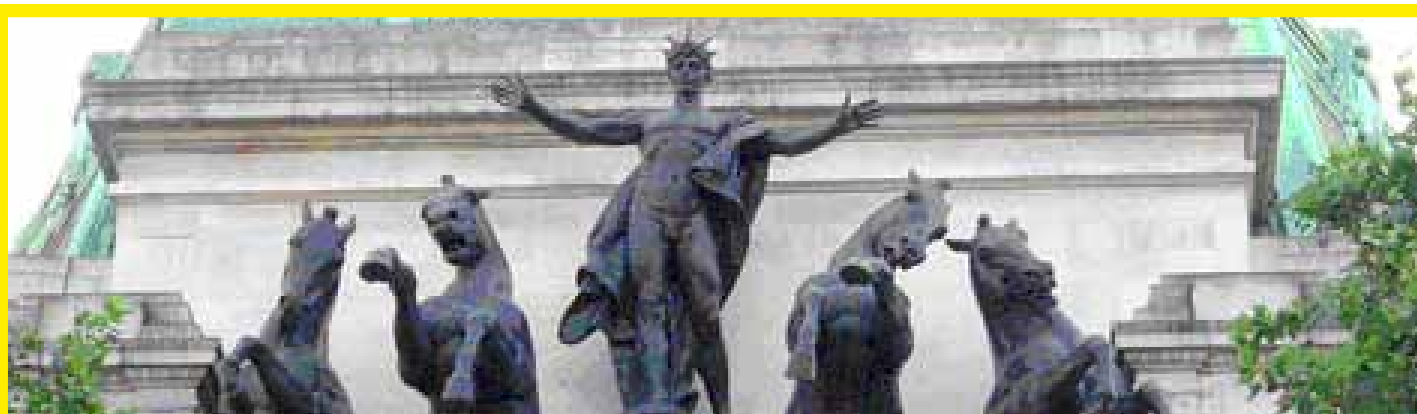
On 8 October, hosted by the Swedish EU Presidency in Stockholm, I was very pleased to launch this revised and updated version of the Framework at Australia-EU Ministerial Consultations.

The Partnership Framework has proved to be a focus for practical engagement and cooperation.

It has delivered a number of substantive outcomes in its first year of operation. These are set out in an annex to this second, updated version of the Framework. The Partnership Framework is intended to be a living document which reflects the contemporary relationship between Australia and the EU. It is reviewed regularly to ensure that it charts a course for cooperation, responding to global challenges where Australia and the EU share many common interests and approaches.

The second version of the Partnership Framework provides a strong platform for continuing cooperation to address the impact of the global economic crisis, notably through the G20, as well as responses to the challenges of climate change, energy and food security; countering extremism, arms control and non-proliferation; and reform of multilateral institutions to make them stronger and better able to address the challenges of today. The second version of the Partnership Framework also provides for increased coordination of our development assistance programs in the Pacific and in Africa as well as cooperation in research and technology, innovation, science and education.

Stephen Smith
Minister for Foreign Affairs



Chapeau

The European Union and Australia

- (1) recognising their shared values and close historical, political, economic and cultural ties;
- (2) having regard in particular to their shared commitment to the respect for and promotion of human rights, fundamental freedoms, democracy and the rule of law which underpins their internal and external policies;
- (3) acknowledging the challenges of globalisation and recognising the need for heightened effective international cooperation in addressing them in an increasingly interdependent world;
- (4) committing to the purposes and principles of the Charter of the United Nations (UN) and to strengthening the role of the UN;
- (5) supporting international peace and security and the peaceful resolution of conflicts and promoting stability, through counter-terrorism, the non-proliferation of nuclear, chemical and biological weapons and their means of delivery, and controls on the international transfer of conventional weapons, including the illicit trafficking and excessive and destabilising accumulation of small arms and light weapons (SALW) and their ammunition;
- (6) reaffirming their commitment to the development of a healthy and prosperous world economy, to open market principles, the improvement of market access in accordance with the aims and principles of the World Trade Organisation (WTO) and the strengthening of the multilateral trading system;
- (7) reaffirming their commitment to promoting openness of trade in agricultural, food and fisheries products in support of efforts to increase international food security;
- (8) recognising the importance of two-way trade and investment flows between Australia and the EU and the value of the multilateral trading system;
- (9) reaffirming their commitment to support developing countries in their pursuit of sustainable development and to encourage democracy, good governance and the rule of law by improving development assistance, broadening market access and encouraging the efficient use of foreign assistance and the sustainable use of national resources;
- (10) noting the growing strategic importance of the Asia and Pacific regions and recognising the mutual interest of both Australia and the European Union in greater engagement with these regions and contributing to strengthening institutions there;
- (11) underlining the importance of prompt and effective action to tackle climate change by working together to implement the United Nations Framework Convention on Climate Change and its Kyoto Protocol, and to forge a comprehensive post 2012 global climate change outcome;
- (12) recognising the impact climate change may have on international security in the longer term and the additional stress it may pose in already fragile or conflict prone areas;
- (13) recognising international efforts, in the context of increasing global competition for non-renewable energy resources, towards enhancing energy security, improving the competitiveness and transparency of global energy markets as well as a shared interest between the EU and Australia in ensuring stable, competitive and sustainable supplies of energy and also recognising the relationship of energy production and consumption to the environment;
- (14) recognising that international cooperation in science, technology, innovation and education is fundamental to promoting economic prosperity and welfare in globalising, knowledge-based economies, and a shared interest in exploring the potential for cooperation on research programs in Australia and the EU on issues of a global dimension;
- (15) determined to foster mutual knowledge and understanding between their peoples and of their cultures;
- (16) determined to improve the quality of human resources in both the EU and Australia, by facilitating the acquisition of skills required to meet the challenges of the global knowledge-based economy;
- (17) noting the progress made in developing their long-lasting and mutually beneficial relationship through the adoption of the Joint Declaration on Relations between the European Union and Australia of 26 June 1997 and implementation of the 2003 Agenda for Cooperation;

(18) have decided to broaden and deepen the overall framework of the European Union-Australia Partnership through a new Framework supporting the following common goals:

- strengthening bilateral and multilateral dialogue and cooperation in support of shared foreign policy and global security interests;
- promoting and supporting the multilateral rules-based trading system, and consolidating and expanding the bilateral trade and investment relationship;
- enhancing regional and bilateral cooperation and coordination in relation to the Asia and Pacific regions;
- seeking opportunities to cooperate on climate change, environment, energy security, fisheries and forestry;
- strengthening cooperation in science, research, technology and innovation, education and culture and to facilitate the movement of people.

Review mechanism

At the request of either party, this EU-Australia Partnership Framework may be reviewed or modified by mutual consent. Any modification should be done in writing.

The implementation of the Action Plan of the Australia-EU Partnership Framework will be reviewed on a regular basis and reported to the EU-Australia Ministerial TROIKA consultations.

Framework for dialogue and consultations

The European Union and Australia welcome annual bilateral Ministerial Troika consultations. The European Union and Australia also confirm the value of the annual Senior Officials meetings, alternating flexibly between Brussels and Canberra, and of holding regular Ministerial-level consultations, alternating between Brussels and Australia. Opportunities will be sought for further dialogue through high-level visits and in the margins of international meetings. The European Union and Australia also note the regular exchanges between the European Parliament and the Australian Parliament.

Other dialogues and exchanges between Australia and the European Union include:

- Experts Troika meetings on Asia (COASI Troika)
- Informal Security Talks
- Agricultural Trade and Marketing Experts Group (ATMEG)
- EU – Australia Animal Welfare Cooperation Forum
- Trade Policy Dialogue
- Joint Science and Technology Cooperation Committee
- Senior Officials' Dialogue on Migration, Asylum and Diversity Issues
- High Level Dialogue on the Environment
- Dialogue on Education Training Policy
- Dialogue on the Pacific with EU Heads of Delegation



Sweden's Foreign Minister Carl Bildt (left); European Commissioner for External Relations Benita Ferrero-Waldner; and Australian Foreign Minister Stephen Smith at the Australia-EU ministerial consultations in Stockholm.

OBJECTIVE I: Strengthen bilateral and multilateral dialogue and cooperation in support of shared foreign policy and security interests.

Rationale

Australia and the EU share a common interest in promoting world-wide respect for human rights, fundamental freedoms, democracy and the rule of law. Both parties are fully committed to the effective multilateralism and the central role of the United Nations (UN). Both seek to improve the protection of populations against genocide, war crimes, ethnic cleansing and crimes against humanity. Australia and the EU strongly support the effective functioning of the International Criminal Court and the universality of the Rome Statute. Both have as high foreign and security policy priorities the promotion of international peace and stability, including through cooperation in conflict prevention, contributions to post-conflict stabilisation, and by promoting greater international cooperation in counter-terrorism and the non-proliferation of nuclear, chemical, biological and conventional weapons and their means of delivery, including the illicit trafficking and excessive and destabilising accumulation of SALW and their ammunition.

Long/medium-term objectives

- Improve international management of global challenges through the development of and cooperation in effective **international and regional institutions**.
- Exchange views on **regional architecture** for the Asia and Pacific regions in which all the key regional players can debate the region's strategic, security, economic and political challenges and opportunities.
- Develop a better mutual understanding of the radicalisation process and the threats posed by **extremism**.
- Work towards a substantive outcome of the current **Non-Proliferation Treaty Review Process**.
- Work cooperatively with **Aviation Security partners**, in both formal and informal fora, to influence international aviation security policies and security standards.
- Work cooperatively in the fields of the **Border Management Systems**, particularly in relation to the development of electronic traveller registration and more generally in relation to immigration management.

Areas of on-going collaboration

- Cooperate to reinforce the international role of the **United Nations** as a guarantor of international peace and security.
- Support each other's **initiatives in the UN** where appropriate or pursue joint initiatives in the UN. Explore opportunities for greater collaboration on **UN General Assembly resolutions**.
- Intensify coordination in UN forums to **strengthen the UN** and discuss priorities in order to identify issues for concrete, concerted action including to advance **reforms of the UN system** agreed upon at the World Summit 2005.
- Provide the **International Criminal Court** with effective cooperation and assistance to help reinforce the Court's credibility and its ability to pursue the judicial function for which it was created. Promote the universal ratification of the Rome Statute.
- Continue on-going information sharing on the relevant **foreign policy and security issues**, including all security and strategic impacts which may arise from climate change.
- Continue to exchange information, and seek further opportunities to raise awareness and **promote human rights in third countries**.
- Identify **shared security interests** between Australia and the EU including in the field of European Security and Defence Policy.
- Enhance ongoing cooperation in all relevant international fora on **non-proliferation and disarmament**, including on issues related to conventional weapons and the illicit trafficking and excessive and destabilising accumulation of small arms and light weapons (SALW) and their ammunition.
- Enhance dialogue and understanding within the international community of key issues relating to non-proliferation, including regional questions such as the **Iranian and DPRK nuclear issues**.

- Australia, the EU and Member States to continue to support the International Security Assistance Force (ISAF) Comprehensive Strategic Political Military Plan to provide security for the people of **Afghanistan**.
- Continue cooperation, including through the UNSG's good offices mission, to contribute to a peaceful transition towards legitimate government in **Burma/Myanmar**, including support to reduce the isolation of the population and for UN-led initiatives regarding the pre-election process.
- Cooperate in the **ASEAN Regional Forum (ARF)** to strengthen regional preventive diplomacy capabilities and to encourage practical measures for enhancing regional security including in areas of counter-terrorism, non-proliferation and humanitarian assistance and disaster relief.
- Maintain high level bilateral **consultation on the global terrorist threat**, including in regard to chemical, biological, radiological and nuclear (CBRN) threats and discuss ways to improve the quality and exchange of data on persons and entities involved in the commission of terrorist acts and/or the financing of terrorism.
- Continue support for the **Jakarta Centre for Law Enforcement Cooperation (JCLEC)** and explore other opportunities for counter-terrorism cooperation in the Asia and Pacific regions.
- Strengthen dialogue and cooperation on measures to **enhance border security** and the security of global travel while facilitating the movement of genuine travellers, acknowledging obligations under the 1951 Refugees Convention, and to assist in the identification and/or prevention of the movement of terrorists, transnational criminals, people smugglers and people traffickers, including by means of:
 - data accessing arrangements, particularly concerning travel documents with embedded data chips;
 - electronic registration of overseas visitors to EU member countries who are not required to have a visa and other border screening processes and support systems;
 - developments in biometrics, including through the Inter-Governmental Consultations on Asylum, Refugee and Migration Policies Technology Working Group. Australia will also provide regular updates on the activities of the Four Country Conference Biometrics and Technology Sub-Group and explore potential opportunities for collaboration between the Sub-Group and the EU;
 - the protection of personal data in accordance with national legal authorities.
- Enhancing cooperation between Australia and the EU to combat terrorism and transnational crime through implementation of the **Australia-EU Passenger Name Record (PNR) Data Agreement**.
- Strengthen cooperation and enhance information exchange between Australian and EU **transport security agencies** on border security screening arrangements, including technical cooperation in the aviation security environment.
- Continue cooperation and enhance information exchange between Australian law enforcement agencies and the European Police Office (Europol) under the Agreement on Operational and Strategic Cooperation between Australia and **Europol**.
- Through the **administrative arrangement between emergency management bodies** of Australia and the European Union develop practical cooperation and information exchange on research, training, early warning systems and adaptation to climate change as well as on disaster response activities where appropriate.



Australian Foreign Minister Stephen Smith and the High Representative for Common Foreign and Security Policy and Secretary-General of the Council of the European Union, Dr Javier Solana.

Immediate action

ACTION 1: Support further expansion of counter-terrorist activities through capacity building projects at the **Jakarta Centre for Law Enforcement Cooperation (JCLEC)**. *Desired Outcome:* Further cooperation between JCLEC and EU enforcement agencies

ACTION 2: Support implementation of the **ASEAN Regional Forum (ARF) Vision Statement** adopted at the ARF16 Ministerial in July 2009. *Desired Outcome:* Implementation of the action items of the statement, including development of a work plan for preventive diplomacy.

ACTION 3: Jointly encourage support among the wider United Nations community for implementation of the **Responsibility to Protect (R2P)** principle, as endorsed by the UN, including through the work of the UN Special Advisor. *Desired Outcome:* Advance implementation of the R2P principle to protect populations at risk from genocide, war crimes, ethnic cleansing and crimes against humanity.

ACTION 4: Explore opportunities to collaborate to **promote and protect human rights**, including in the Pacific and through the UN Office of the High Commissioner for Human Rights. *Desired Outcome:* Coordinated efforts to promote human rights internationally.

ACTION 5: Jointly support the UNSG's good offices mission in **Burma/Myanmar**. *Desired Outcome:* A more inclusive political process in the run-up to the 2010 elections in Burma/Myanmar.

ACTION 6: Establish and develop a dialogue and exchange information and research based analysis on **extremist threats to integration and social cohesion** and how to counter them. *Desired Outcome:* A better mutual understanding of the integration, diversity and radicalisation processes as well as the threats posed by extremism, for example through an expanded scope for the Senior Officials' Dialogue on Migration, Asylum and Diversity Issues.

ACTION 7: Develop technical cooperation between Australia and the EU in **civil aviation security**. *Desired Outcome:* Safeguard civil aviation against acts of unlawful interference.

ACTION 8: Support entry into force of the **Comprehensive Test Ban Treaty (CTBT)** including through common demarches to Annex 2 States that are still to sign and/or ratify the treaty. Jointly support the 2010 **Non-Proliferation Treaty Review Conference**. *Desired Outcome:* Increase the number of countries in the Asia Pacific that are parties to the CTBT. Try to achieve results in all areas of the NPT Review including non-proliferation, disarmament and peaceful uses of nuclear energy.

ACTION 9: Support full implementation of **UNSCR 1540** and 1540 Committee efforts in South East Asia and the Pacific Islands states. *Desired Outcome:* Effective implementation of all the provisions of UNSCR 1540 in South East Asia and the Pacific Islands states.

ACTION 10: Explore possibilities for an agreement in the areas of **customs cooperation**, mutual administrative assistance and border protection matters. *Desired Outcome:* Reach consensus on whether to launch negotiation of such an agreement.

ACTION 11: Support continued development of an **Arms Trade Treaty** in the UN and other fora. *Desired Outcome:* A treaty with the widest possible international support and that establishes common standards for the international arms trade.

ACTION 12: Finalise negotiations of an **agreement on the security of classified information**. *Desired Outcome:* A treaty-level agreement signed, ensuring the secure handling and storage of classified material shared between Australia and the European Union.

ACTION 13: Undertake an ad hoc officials' **Australia-EU Dialogue on Counter-Terrorism (COTER Troika)** during 2009. *Desired Outcome:* Increased cooperation on counter-terrorism activities, including assessments of global and regional terrorist threats, exchange of information about developments in combating terrorism, prevention of recruitment/radicalisation, and cooperation in international forums, including as appropriate to combat terrorist financing.

ACTION 14: Hold consultations and exchange information on subjects related to the **Conference on Disarmament**, notably the Fissile Material Cut-off Treaty (FMCT). *Desired Outcome:* Better mutual understanding of our positions and of the challenges posed by these subjects (FMCT, space, disarmament, etc).

OBJECTIVE II: To promote and support the multilateral rules-based trading system, and consolidate and expand the bilateral trade and investment relationship.

Rationale

Trade and investments between the European Union and Australia are important elements of the Australia-EU relationship. We share the same basic values in terms of trade liberalisation and the positive effects it provides for the world trading system and for the world economy including developing countries. We consider that our trade interests are best pursued through a rules-based multilateral trading system – the World Trade Organization. We are also conscious that the multilateral trading system can be complemented on a bilateral basis by ‘WTO plus’ Free Trade Agreements.

Areas of on-going collaboration

- **Build on our shared interests** to continue and deepen our close cooperation on the multilateral trading system
 - work towards an ambitious, balanced and comprehensive outcome of the WTO Doha Round as soon as possible, including through regular advocacy with other key WTO Members;
 - regular dialogue on other trade policy issues of mutual interest/concern that may be treated within a multilateral framework.
- Create an **optimum environment for trade and investment between Australia and the European Union** including through the Trade Policy Dialogue and the Agricultural Trade and Marketing Experts’ Group (ATMEG)
 - continue to exchange information on policy approaches to free trade agreements (FTAs) and on our respective FTA agendas.
- **Explore mechanisms for enhancing the bilateral trade and investment relationship** including the need for bilateral agreements, understandings and/or crisis management tools in all fields, including agriculture and sanitary and phytosanitary (SPS) matters.
- Ensure the best possible **business relations** via involvement of the business communities.



Immediate action

ACTION 1: Coordinate responses to the **Global Economic Crisis** including through the G20 process.

Desired Outcome: Cooperation on implementation of G20 Leaders' commitments.

ACTION 2: Continue discussions on the nature and scope of a possible agreement or arrangement on **sanitary, phytosanitary (SPS) and food certification** issues. *Desired Outcome:* A mechanism that simplifies the resolution of SPS and/or food safety issues between Australia and the EU.

ACTION 3: Finalise negotiations on a **Comprehensive Air Transport Agreement** between the EU and Australia in 2009, with a view to its entry into force as soon as possible. *Desired Outcome:* To strengthen EU-Australia aviation relations, including by enhancing market access and investment opportunities and to ensure wider regulatory cooperation in aviation safety and security. A comprehensive air transport agreement might provide a practical framework for cooperation on aviation environment issues, including with regard to aviation emissions.

ACTION 4: Following the participation of the Australian Minister for Trade and the European Commissioner for Trade in **the Trade Policy Dialogue** held in Brussels on 23 June 2009, pursue regular meetings between the Australian Minister for Trade and the European Commissioner for Trade, whenever possible in conjunction with the officials level Dialogue. *Desired Outcome:* High-level political commitment to developing the bilateral trade and investment relationship.

ACTION 5: Using existing dialogue mechanisms, increase the focus on regulatory issues with potential impact on trade and investment, with a view to **exchanging early information on new and proposed regulations**.

Desired Outcome: Reduced risk of adverse impact of new regulations on bilateral trade and investment and of potential disputes, and increased capacity for dialogue on proposed new regulations.

ACTION 6: Broaden discussions on trade matters to include cooperation in **shaping the international trade policy agenda**, including on trade and climate change and responses to the global economic crisis, and intensify the focus on bilateral services and investment issues. *Desired Outcome:* A stronger and broader trade and investment Australia-EU partnership, notably in renewable energy and clean technology.

ACTION 7: Facilitation of enhanced **government-business linkages** between Australia and the EU through two-way visits and activities involving business. *Desired Outcome:* Stronger Australia-EU business-to-business and government-to-business linkages.



OBJECTIVE III: Enhance bilateral and regional cooperation and coordination between Australia and the EU in relation to the Asia and Pacific regions.

Rationale

Australia and the EU agree to foster regional integration and support sustainable development in the Asia and Pacific regions through closer coordination and consultation. In so doing, Australia and the EU agree to work with partners to improve governance, meet the challenges of climate change and sustainable management of resources, increase investment in economic infrastructure, achieve better outcomes in health and education, support Public Sector Reform and Security Sector Reform, and advance development outcomes with a particular emphasis on meeting Millennium Development Goals. Both Australia and the EU seek to advance the objectives of the *Port Moresby Declaration* and the *EU Strategy for the Pacific* and the *EU South-East Asia Strategy* and the *Guidelines on the EU's Foreign and Security Policy in East Asia* through effective and close cooperation together and with regional partners. Both Australia and the EU will continue to promote inter-faith and inter-civilisation dialogue.

Long/medium term objectives

- **Promote regional security and stability**, inter alia via support to good governance and nation-building in the region.
- Support **sustainable development** of the Asia and Pacific regions and reducing their vulnerability to natural disasters, fossil fuel dependence and climate change.
- **Enhance aid effectiveness** through development of common aid implementation modalities and division of labour as agreed in the Paris Declaration on Aid Effectiveness and the Accra Agenda for Action.
- Work cooperatively, with members of the **Six Party Talks** process, towards the denuclearisation of the Korean Peninsula.
- Coordinate with respect to approaches to the provision of humanitarian and development assistance to the **DPRK** (North Korea).
- Support **China's** emergence as a successful and responsible member of the international community.
- Exchange information on **human rights issues** in Asia and in the Pacific.
- Enhance measures to encourage **responsible aid practices** in the Asia Pacific in line with OECD DAC protocols, including among emerging donors.
- Welcome **improved cross-Strait relations** and urge the peaceful resolution of this issue through negotiation and cooperation.

Areas of on-going collaboration

- Strengthen **regional institutional architecture including by:**
 - supporting regional institutions by assisting them in establishing effective decision-making processes that are compatible with good governance;
 - carrying out dialogue on widening and deepening regional integration.
- Regular and comprehensive dialogue on **developments in the Asia and Pacific regions**, including through the COASI Dialogue and in multilateral fora such as the ASEAN Regional Forum PMC, the Pacific Island Forum post forum dialogue (PIF) and the South Asian Association for Regional Cooperation (SAARC).
- Enhance bilateral coordination in **promoting good governance and development and combating corruption** in the Asia and Pacific regions by:
 - coordinating approaches to advocate for, and support, the long term stabilisation and reconciliation process in Fiji;
 - further developing long-term Australia-EU collaboration in development and governance in East Timor/Timor Leste, including rural development, health and the World Bank-led public finance management capacity building project and through improving the competence and capacity of central and provincial administration and non-state actors;

- promoting harmonisation, including with multilaterals, in the rural development and provincial governance sectors in Solomon Islands including through harmonising efforts aimed at improving the competence and capacity of central and provincial administration and non-state actors;
- in Lao PDR, engaging, along with other donors, to support the Public Financial Management Strengthening Program and deepen cooperation in education, trade, investment reform activities and public financial management;
- supporting the implementation of Papua New Guinea’s national development plans, including its medium and long-term development strategies.
- Cooperate to promote compatibility between **cross border processes and transit systems** in the South East Asian region, including on through the Asian Development Bank-led implementation of the Cross Border Transport Agreement and associated transit system in the Greater Mekong Subregion and the ASEAN-led implementation of a South East Asian transit system.
- Support for a harmonised approach to **education**:
 - in Lao PDR by developing the Education Sector Development Framework as part of the multi-donor Technical Advisory team;
 - in Indonesia through continuing and building the current productive collaboration.
- Explore opportunities for further collaboration on **trade-related assistance**, including in:
 - Vietnam, through the Beyond WTO program;
 - Lao PDR, by working closely, in conjunction with the World Bank, to progress implementation of activities under the Trade Development Facility.
- Contribute to improving the humanitarian situation for the people of **Burma/ Myanmar**, by working together in areas such as health and basic education and preparations for the multi-donor livelihoods fund.
- Support for a comprehensive **disaster risk reduction** strategy and joint implementation plan for the Pacific Region.
- Promote sustainable management and use of **forestry and fisheries resources**, including in:
 - Papua New Guinea, in the spirit of the PNG Commitment on Aid Effectiveness and supporting/utilising the Papua New Guinea Development Partners forum on climate change, by ensuring EU-Australia coordination and support for national efforts in sustainable forest management;
 - Solomon Islands, by enhancing coordination on activities in the forestry sector, including by providing assistance to land reform and EU–Australia coordination and support for national efforts in sustainable forest management;
 - Indonesia, by continuing EU-Australia coordination and support for national efforts in sustainable forest management and development of certification;
 - ensuring EU-Australia cooperation and support to strengthen the East Asia and Pacific Forest Law Enforcement and Governance process;
 - ensuring EU-Australia collaboration on measures to limit fishing capacity in the western and central Pacific Ocean to levels that provide for the long-term sustainable use of tuna resources, thereby resulting in opportunities for economic development and greater food security for Pacific Island Countries.
- Collaboration on energy programs that assist in the development of **sustainable and resilient energy sectors**, particularly energy efficiency, energy sector governance and renewable energy sources; support the participation of oil, gas and mining producer countries in the **Extractive Industries Transparency Initiative**.
- Work closely with the donor community, including through the Pacific Private Sector Development Donor Group (European Investment Bank, the Asian Development Bank, the World Bank/IFC and New Zealand), to coordinate **private sector development** and **trade liberalisation and facilitation** in the Pacific, particularly the development of a shared and strategic approach to the provision of regional facilities.
- Examine options for further cooperation on regional interfaith dialogue activities.

Immediate action

ACTION 1: Engage in a concerted manner with all relevant stakeholders to encourage and support respect for human rights, and an early return to democracy and the rule of law in **Fiji**. Provide support for the organisation and holding of democratic elections. Following elections, explore opportunities for coordinated or joint support for Fiji including reform, capacity building and future budget support measures. Further enhance the dialogue regarding Fiji, with particular attention to political, economic and social challenges. Support the leading role of the Pacific Islands Forum in its actions aimed at restoring democracy and the rule of law in Fiji, taking into account Fiji's status as an ACP country and the EU's particular relationship with Fiji under the revised Cotonou Agreement.

Desired Outcome: An early return to democracy and the rule of law in Fiji.

ACTION 2: Australia and the EU commit to implement the **Cairns Compact on Strengthening Development Coordination in the Pacific** and make aid to the region more effective by reducing aid fragmentation and the administrative burden of aid while increasing the use of country partner systems, pooled funding arrangements and delegated aid. This may include joint action on regional infrastructure through the Pacific Region Infrastructure Facility (PRIF). *Desired Outcome:* Participation in the key development partners group supporting implementation of the Cairns Compact on Strengthening Development Coordination in the Pacific; and involvement in other initiatives, including the EC joining the Australia-New Zealand-Asian Development Bank-World Bank partnership in PRIF.

ACTION 3: Develop a joint roadmap in 2010 for expanding financing through Partnerships to the Pacific including through training in **public financial management**, and closer practical collaboration, including common diagnostic approaches and harmonised public financial management capacity development. *Desired Outcome:* Improved coordination of Australian and EU assistance in the Pacific, as well as increased use of partner government systems at national, sub-national and sector levels in accordance with commitments to indicators 2 (Reliable country systems) and 5 (Alignment/using country systems) of the 2005 Paris Declaration on Aid Effectiveness.

ACTION 4: In 2010, finalise administrative arrangements to facilitate **delegated cooperation in aid delivery** whereby Australia could implement some aid projects on behalf of the EU and the EU could implement some aid projects on behalf of Australia. *Desired Outcome:* More efficient and effective aid delivery in geographic areas where either party has a comparative advantage in resources or expertise.

ACTION 5: Support a regional implementation program developed in 2009 for the control of **small arms and light weapons** in South East Asia and the Pacific Islands states, including in relation to stockpile security and responsible arms transfers. *Desired Outcome:* Maximise outcomes from assistance programs and export licensing measures relating to small arms and light weapons.

ACTION 6: Explore opportunities for **collaboration between the Australian Centre for International Agricultural Research (ACIAR) and the EU's Africa, Caribbean and Pacific Agricultural Commodities Program**, including through the Pacific Agribusiness Research and Development Initiative (PARDI), an ACIAR-funded research and capacity building program to promote high-value agriculture, fisheries and forestry production, which commences in December 2009. *Desired Outcome:* Identify opportunities for and overcome constraints on the private sector-led development of agricultural production in Pacific Island states.

ACTION 7: Building on the successful first **Youth Interfaith Forum** held in Perth on 4-6 December 2007 explore possibilities for follow-up action. *Desired Outcome:* Promote trust and understanding between different religious groups; overcome preconceived notions about the ability of religious minorities to express their beliefs in western societies; develop personal exchanges and multi-faith events.

OBJECTIVE IV: Seek opportunities to cooperate on climate change, environment, energy security, fisheries and forestry.

Rationale

One of the greatest challenges we face is climate change and the threat it poses to the environment. The EU and Australia are committed to developing ambitious measures, both domestically and through international engagement in particular via the United Nations Framework Convention on Climate Change (UNFCCC), that promote the mitigation of and adaptation to the global challenges of climate change. We recognise that energy efficiency and the increased uptake of technological advances such as renewable energy sources and low emission technologies are part of the solution to the growth in global energy demand and to mitigating the effects of climate change. Building on the outcome of recent discussions, Australia and the EU recognise the importance of multilateral dialogue on energy security and climate change including in the G8 and major economies meeting processes. We have as common objectives the protection and preservation of the environment and the sustainability of the world's fisheries and forest resources.

Long/medium term objectives

- Consolidate and **strengthen bilateral and international cooperation** in key environmental areas including climate change, biodiversity, biosafety and sustainable management of natural resources.
- Develop **joint projects on environment, climate change and energy** through the European Commission's 7th Framework Program.
- Develop cooperation on policies and mechanisms to address energy and **energy security issues** including energy efficiency, development and uptake of clean, diverse and sustainable energy technologies and improving the function of global energy markets.
- Develop a structured dialogue on integrated **maritime policy questions**, including those related to surveillance, data collection and maritime security and safety.

Areas of on-going collaboration

- Regular high level **dialogue on the environment**.
- Cooperation in **multilateral climate change, environment, energy security, maritime, forestry and fisheries fora**.
- Build on our cooperation on **climate change** policies and measures including on the development of safe and sustainable low emissions technologies and carbon capture and storage.
- Promote the establishment, better coordination and funding of **adaptation, planning for and responses to climate change** for most vulnerable countries, including in the Pacific region.
- **Information exchanges** on:
 - environmental, social, economic, security and strategic impacts resulting from climate change, including energy issues and countermeasures;
 - energy efficiency improvements including development of goals, actions and indicators;
 - reform and liberalisation of energy markets;
 - nuclear security and safety;
 - enhanced cooperation on emissions trading schemes in sectors including energy, industrial processes, and transport, including aviation, and also opportunities for international linkages.
- Continue **informal discussions on forests and climate** and explore possibilities for donor coordination and consultation on programs, building on existing programs in Indonesia, Papua New Guinea and other Pacific Island Countries and coordination on the implementation of relevant sections of the Bali Roadmap.
- Promotion of **global energy trade and investment** and improving the function of global energy markets.
- Continued **dialogue on innovation, research and technology development** and the uptake of cleaner, sustainable and new sources of energy.

Immediate action

ACTION 1: Promote practical cooperation on **environmental, climate change and energy issues** including through dialogue and cooperation and consultation in multilateral fora. *Desired Outcome:* Areas of cooperative activity may include but are not limited to:

- **biodiversity** conservation;
- United Nations General Assembly work on **marine biodiversity** beyond national jurisdiction including efforts to establish marine protected areas on the high seas;
- **biosafety**;
- **endangered** species;
- cooperation on **whale conservation** and the future of the IWC, including working towards an end to lethal 'scientific' whaling and strengthening cooperation on non-lethal whales research;
- sustainable forest management and cooperation to **combat deforestation** and illegal logging; and
- international **environmental governance**.

Enhance cooperation on the **development of a comprehensive, global post-2012 climate change agreement** in line with the objective to limit global temperature increase to not more than 2 degrees and provide incentives for developing countries to increase action.

Continue cooperation on development and implementation of **domestic policies and measures to tackle climate change**, including market based instruments, in particular **emissions trading schemes**, including through the ICAP forum.

Identify practical cooperation in:

- **Energy efficiency** and safe and sustainable low emission technologies; improving the operation of **energy markets** and promoting **energy trade** and investment;
- **Renewable energy sources**, including the sustainable production of biofuels; development, demonstration and deployment of safe and sustainable **low emission technologies** in Australia, the EU and third countries, including e.g. carbon capture, storage and use and other clean coal technologies; and
- **Nuclear security and safety**.

ACTION 2: Support positions of the **Major Economies Forum** (MEF) of July 2009 on energy and climate.

Desired Outcome: Respond vigorously to the challenge of climate change by undertaking transparent nationally appropriate mitigation actions; assist the poorest and most vulnerable to adapt; and mobilise additional resources to support developing countries.

ACTION 3: Meet the objectives of the **Bali Action Plan**, notably through engaging in the comprehensive process to enable the full, effective and sustainable implementation of the Convention through long-term cooperation, now, up to and beyond 2012, by addressing, inter alia, a shared vision for long-term cooperative action, including a long-term global goal for emission reductions. *Desired Outcome:* Intensification of cooperation in the negotiation process under the UNFCCC and Kyoto Protocol with a view to agreeing on a comprehensive agreement at COP 15 in Copenhagen that ultimately limits global temperature increase to not more than 2 degrees.

ACTION 4: Explore opportunities for consultation and cooperation on **adaptation to climate change**, particularly in the Asia and Pacific regions. *Desired Outcome:* Enhanced consultation and co-ordination on activities promoting adaptation to climate change.

ACTION 5: Enhance cooperation on issues relating to **environmental impacts of transport** through existing mechanisms including the International Civil Aviation Organization (ICAO) and the International Maritime Organization (IMO). While recognising and supporting the role played by the ICAO and IMO, Australia and the EU would welcome the Ad-hoc Working Group on Long-term Cooperative Action under the UNFCCC exploring the scope for addressing international emissions from the aviation and maritime sectors. *Desired Outcome:* Contribute to effective global action to reduce the environmental impact of international transport.

ACTION 6: Broaden the scope of the next High Level Dialogue on the Environment, to be held in early 2010, to include a dedicated session on **water issues**, focusing on water resource management and allocation, water efficiency, and drought management. *Desired Outcome:* Enhanced exchange of information between Australia and the European Commission on water management issues.

ACTION 7: Promote nuclear security and safety by developing together a framework for cooperation on **nuclear security and safety** outreach. *Desired Outcome:* Development of joint projects to promote the security of nuclear materials in Asia and the Pacific.

ACTION 8: Develop a framework for the **extension and expansion of the Australia-Euratom Nuclear Transfers Agreement**, which expires in January 2012, as appropriate and within the scope of the Euratom Community. *Desired Outcome:* Ratification of a new nuclear cooperation agreement by January 2012.

ACTION 9: Continue biennial exchange of information and experience on **fisheries policy and oceans management issues** including efforts to deter illegal, unreported and unregulated (IUU) fishing and ecosystem-based approaches to the management of oceanic fisheries. *Desired Outcome:* Promote an integrated approach to oceans management in international fora; cooperate with a view to improving fisheries policy and sustainable fisheries management.

ACTION 10: Cooperate to promote reform of the **Indian Ocean Tuna Commission (IOTC)**, based on the findings of the IOTC Performance Review finalised in April 2009. *Desired Outcome:* Enhanced conservation and management of shared and high seas tuna and tuna-like resources in the Indian Ocean through effective management by the IOTC.

ACTION 11: Cooperate in negotiations to finalise in 2009 a Convention text for a treaty to establish a **South Pacific regional fisheries management organisation (RFMO)**. *Desired Outcome:* An RFMO that uses world's best practice and an ecosystem-based approach to fisheries management, as well as applying the precautionary approach and strong monitoring, control and surveillance (MCS) measures.

ACTION 12: Cooperate to promote implementation of measures arising from the **fisheries monitoring, control and surveillance (MCS) strategy** for the Pacific to be finalised by the Forum Fisheries Agency (FFA) in 2010. *Desired Outcome:* Effective Australia-EU cooperation to facilitate implementation of the FFA's MCS arrangements in Pacific Island countries, to combat illegal, unreported and unregulated (IUU) fishing.

ACTION 13: Jointly develop a proposal for a **catch documentation scheme** for the western and central Pacific Ocean to deter illegal, unreported and unregulated (IUU) fishing for key tuna species. *Desired Outcome:* Prevent the trading of products from tuna caught in the western and central Pacific Ocean that do not comply with conservation and management measures by Pacific Island Countries and the Western and Central Pacific Fisheries Commission.

ACTION 14: Jointly develop a program in 2010 to support the measures taken by South East Asian developing nations to implement the actions agreed under the Regional Plan of Action (RPOA) to **Promote Responsible Fisheries** and Combat Illegal, Unreported and Unregulated Fishing (IUU) in the area. *Desired Outcome:* Sustainable fisheries management and more effective governance in countries endorsing the RPOA (particularly Brunei, Cambodia, East Timor, Indonesia, PNG, Thailand, the Philippines, and Vietnam), promoting more sustainable management of fisheries resources and food security in the region.



Trade Minister Simon Crean and EU Trade Commissioner Catherine Ashton at the initialling of the reviewed Mutual Recognition Agreement (MRA) in Brussels on 23 June 2009

OBJECTIVE V: To strengthen cooperation between the EU and Australia in science, research, technology and innovation, education and culture and to facilitate the movement of people.

Rationale

Australia and the EU are committed to build on their Science and Technology Agreement, developing an innovation, science and research partnership to create new opportunities for collaboration. The Lisbon Strategy has emphasised the importance of the knowledge triangle (education, research and innovation) in achieving competitiveness and improvements in social and environmental factors. The EU and Australia have collaborated for many years on education through joint mobility projects and initiatives such as the Europe Centres. That commitment to collaboration was renewed in a Joint Declaration on Cooperation in Education and Training signed in 2007. We wish now to build on our past successes and broaden the scope of engagement to include policy dialogue in education and increased mobility for our students and scholars. The EU and Australia will also seek to identify opportunities for further cultural cooperation and exchanges. Furthermore, both parties intend to facilitate the freedom of movement of genuine travellers.

Long/medium term objectives

- Promote and facilitate greater **exchange of students and scholars and inter-institutional linkages** through mobility projects and scholarships, joint conferences/seminars and researcher and staff exchange.
- Extend and enhance the role of the **Europe Centres** and promote regular collaboration activities between the Europe Centres both within Australia and in the region.

Areas of on-going collaboration

- Increase the visibility and understanding of innovation, science and research partnerships through expanding the role of the **Forum for European Australian Science & Technology cooperation (FEAST)** which highlights, promotes and facilitates collaborative research between the Australian and EU research communities.
- Mutual commitment to **FEAST**, through activities that include thematic collaboration roadmaps, liaison, best practice strategies and tactics, an impact monitoring system and continuation of established activities.
- Promote collaboration opportunities through the Commonwealth Scientific and Industrial Research Organisation's (**CSIRO**) **National Research Flagships** arising from opening-up the Flagship Collaboration Fund to overseas researchers, and through the international elements of the Australian Research Council's National Competitive Grants Program.
- Encourage mutual **exchanges between Australian and EU research organisations** through support for Australian participation in European Cooperation in the field of Scientific and Technical Research (COST) and the Marie Curie programs especially the International Research Staff Exchange Scheme (IRSES).
- Continue **Australian involvement in international "big science" projects**, e.g. the EC funded Preparatory Study for the Square Kilometre Array (SKA), the next generation radio-telescope; membership of the European Molecular Biology Laboratory; and participation in European space science activities.
- Building on the outcomes of the **10th JSTCC meeting** held on 29-30 September 2008, intensify support for an innovation, science and research partnership between Australia and the EU, including new opportunities for strategic research partnerships under the European Commission's Framework Programmes for R&D.
- Agree on priorities and objectives for a sixth and seventh round of **mobility projects**. Explore long-term options for more flexible and less-resource intensive student mobility, academic cooperation and credit transfer arrangements.
- Regular promotion of existing projects and programmes for Australian students to study in Europe such as **Erasmus Mundus** and for students and researchers from Europe to study in Australia such as the **Endeavour Europe Awards**, and continued support for websites which disseminate information on opportunities for students to study in Europe.

- Encourage greater **institutional linkages and partnerships** with a view to strengthening the educational element of the knowledge triangle (research-innovation-education).
- Continue **information exchanges** on education and training, including the Bologna and Copenhagen processes in respect of higher education and vocational education and training.
- Ensure that the **visa policies** of the EU and Australia complement and facilitate the overall objectives of their new partnership where these result in their citizens travelling to and from both parties.
- Maintain a dialogue on questions of **visa reciprocity**.
- Australia to provide **statistical reports on the new Australian short-term visa system, eVisitors**, including the number of eVisitors applications, grants, refusals and the grant rate broken down by citizenship. The report will also include the percentage of grants which were automatically granted without being referred for manual finalisation.

Immediate action

ACTION 1: Develop a new instrument of collaboration between Australia and the EU through **twinned research projects** in the areas of food, agriculture and biotechnologies. *Desired Outcome:* Agreement on twinning arrangements by March 2010 which could be applied as a model for cooperation in other thematic areas, such as environment and energy, including the sustainable production of biomass and biofuels and the development of energy conservation techniques through innovative environmental technologies.

ACTION 2: Develop workshops in the areas of **nanotechnology pharmaceutical innovation, healthy longevity** and other themes of mutual interest. *Desired Outcome:* Relevant workshops held resulting in close cooperation towards reaching common objectives.

ACTION 3: Hold the second **education and training policy dialogue** on qualifications frameworks in 2010. *Desired Outcome:* Reinforced bilateral and multilateral cooperation at both the administrative and policy level. Enhanced understanding of education and training policies and developments in qualification frameworks in both the EU and Australia.

ACTION 4: Develop the policy dialogue on issues arising from **cultural, religious and linguistic diversity**. *Desired Outcome:* Close cooperation towards reaching common objectives, notably in relevant international fora.

ACTION 5: Jointly develop a Tuning Australia pilot project to define the learning outcomes representative of **higher education** degrees in specific disciplines across different degree levels. *Desired Outcome:* Determine if this approach will lead to better definitions of higher education learning outcomes in Australia and improved linkages between higher education systems in the EU and Australia.

ACTION 6: Increase cooperation between the EU and Australia in **international migration and asylum fora**, as well as in bilateral relations with third countries of high strategic interest for both partners including on issues such as people smuggling and irregular migration. *Desired Outcome:* Through opportunities such as the Senior Officials' Dialogue on Migration, Asylum and Diversity Issues, focus bilateral technical cooperation on issues related to facilitated mobility, enhanced security, new technologies and information sharing.



Australian Prime Minister, Kevin Rudd, and European Commission President José Manuel Barroso.

Annex

Activities completed or cooperation/coordination established in 2008 and 2009.

Objective 1

- Jointly supported expansion of counter-terrorist activities through capacity building projects at the **Jakarta Centre for Law Enforcement Cooperation**.
- Together promoted the **International Criminal Court** in the South East Asia/Pacific region.
- Commenced negotiations on a **Security of Information Agreement** in 2009.

Objective 2

- Established a **dialogue on sanitary and phytosanitary issues**.
- Established a **dialogue on animal welfare issues**.
- Revised the **MRA** on Conformity Assessment, Certificates & Markings.
- Signed the **Wine Agreement** in December 2008.

Objective 3

- Three-year trial of **untying of EC development assistance programs** in 18 countries in Asia.
- **Lao PDR Trade Development Facility** established in 2008 with funding from Australia the EU and the World Bank.

Objective 4

- The EC became a founding member of the **Global Carbon Capture and Storage Institute** in May 2009, furthering the Desired Outcome of Action 3.

Objective 5

- Developed an innovation, science and research partnership through the **Science and Technology Cooperation Roadmap** agreed in 2009.
- Enhanced Australian-EU **science and research collaboration in the Asia-Pacific** through the EC's FP7 PACE-Net initiative.
- Held the first policy dialogue on **education and training policy** in 2009.
- Developed a **brochure** on EU-Australia relations on education and training.
- Smooth implementation of the **eVisitor** system.
- Established policy dialogue on issues arising from **cultural, religious and linguistic diversity**.



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