



EUROPEAN COMMISSION

EuropeAid Co-operation Office

Brussels, 25/11/2005

**ANNUAL WORK PROGRAMME 2005 FOR GRANTS**

**UNDER CHAPTER 19 02 11 OF THE EUROPEAN UNION BUDGET**

**1. NAME OF PROGRAMME**

**North-south cooperation in the campaign against drugs and drug addiction**

**2. BUDGET LINE**

19 02 11 – “North-south cooperation in the campaign against drugs and drug addiction”

**Commitment Appropriations €6.000.000.**

**3. LEGAL BASIS FOR THE FUNDING**

Regulation (EC) No 2046/97 of the Council of 13 October 1997 on north-south cooperation in the campaign against drugs and drug addiction<sup>1</sup> provide the legal basis for all activities under Line 19 02 11 of the EU budget.

**4. START AND END DATES OF PROGRAMME**

The programming document “An external relations drugs strategy for the European Community with a view to programming the North-South co-operation budget line (190211) for 2005”<sup>2</sup> covers the year 2005. This Annual Work Programme also covers the year 2005.

**5. GENERAL OBJECTIVES AND PRIORITIES FOR 2005**

The general objectives of this programme are explicitly set out in the Regulation 2046/97 (Article 1):

“In the framework of its development cooperation policy and taking account of the harmful effects on development efforts of the production, trading and consumption of

---

<sup>1</sup> Official Journal L 287, 21/10/1997, p. 1-5.

<sup>2</sup> Order for services, note from Mr. E. Landaburu to Mr. K. Richelle, 511965 of 26 May 2005

drugs, the Community shall carry out cooperation activities in the field of drugs and drug addiction in developing countries, giving priority to those which have demonstrated political will at the highest level to solve their drug problem.”

For the year 2005 work under this programme is defined by the programming document “An external relations drugs strategy for the European Community with a view to programming the North-South co-operation budget line (19 02 11) for 2005”. The strategic objective of the document is to appraise the extent to which, and propose the manner in which, the European Community can best implement the principle of shared responsibility, particularly in assisting developing countries in their efforts through the use of Budget Line 19 02 11 for North-South cooperation in the fight against drugs and drug addiction. The above programming document has identified a number of geographic and thematic priorities.

## 6. TYPES OF ACTION AND INDICATIVE BUDGET ALLOCATION

The programme is implemented through grants in the sense of non-reimbursable contributions to the costs (excluding any profit) of activities that contribute to the objectives of the programme. Grants will be provided for activities selected on the basis of calls for proposals and also directly (grants to be awarded without a call for proposals). After the decision to award a grant, a grant agreement will be concluded with the awarded organisation.

### 6.1. Grants provided to actions on the basis of a Call for Proposals (2.0 M€)

In 2005, a Call for Proposals will serve as a basis for grants totalling about €2.0 million. The call will address 2 geographic and thematic priorities. Each call might support more than one project.

1.1 M€ will be available for the call on Iran and 900.000 € for the call on Latin America and the Caribbean.

<i>Lot</i>	<i>Country/Region</i>	<i>Type of action</i>	<i>Minimum amount of Community grant per project (in €)</i>	<i>Maximum amount of Community grant per project (in €)</i>
1	Iran	Demand reduction activities	300.000	1.100.000
2	Latin America and the Caribbean	Police and/or judicial co-operation	250.000	900.000

The minimum and maximum amounts of the Commission grants per project are specified in the table above. In case selected proposals do not reach the maximum amount of the grant, the remaining funds may be added to the allocation for the other lot. In this way, additional actions can be selected in order to maximise the use of available funds.

The proposals will be selected by taking into account the following considerations and criteria:

- Lot 1 (Iran):

As stated in the aforementioned programming document, “to the extent the EC has not signed any cooperation agreement with Iran, the financing of cooperation activities in this country through the use of geographical budget lines (either MEDA or ALA) is not feasible for the time being. Nonetheless, it seems to be in the overall interest of the European Union to cooperate with Iran in this area and thus help strengthen this country’s resolve to both fight drugs and become a normalised member of the international community.

Although the country’s needs for support are in both the supply and the demand sides, support by the EC to the latter could be particularly pertinent, not so much in the area of prevention, but rather as regards treatment, rehabilitation and harm reduction, where the Iranian government seems to be more in line with EU methodologies than those of other partners. In the current circumstances, this support could be in the form of strengthening, through training, technical assistance, networking tools and needed equipment and exchange of best practices, the capacity of local NGOs to both ensure higher standards of treatment and rehabilitation and undertake harm reduction efforts. This could possibly be achieved best by facilitating the networking of Iranian NGOs in the field and linking this network to European NGOs networks in the area of demand control and harm reduction.”

- Lot 2 (Latin America and Caribbean):

As stated in the aforementioned programming document, “while major efforts are being undertaken by the Andean countries and the international Community to reduce the incentives for cultivating coca, and while significant efforts are also made by the Caribbean and Central America regions to stem the trafficking of cocaine (and, to a lesser extent, heroin) through their countries, there is a general recognition that all of these efforts would be more successful if inter-country cooperation, especially among the Andean and Caribbean/Central American countries, and more generally speaking, throughout the entire *Latin American/Caribbean region*, were more intense, particularly among police and judicial institutions.

As regards *judicial and police co-operation*, there is a broad range of actions where closer cooperation is strongly needed, as it would reduce traffickers’ chances to escape prosecution, as well as to enrich themselves. Particularly relevant in this regard would be the removal of extradition impediments, the mutual recognition of requirements regarding evidence, cooperation in investigations for collecting evidence and in the prosecution of offenders (facilitating the serving of judicial document, the making of seizures, the tracing of proceeds, etc.), the support of cross-country controlled deliveries, etc.”

The selection criteria will aim at selecting the best proposal(s) regarding the general objectives and priorities for 2005, in particular as regards the proposal’s contribution to capacity-building measures in the field of police and judicial cooperation in these countries. Special preference will be devoted to proposals involving two or more Member States or Member States and beneficiary countries. These capacity-building measures based i.e. on training, technical assistance and/or providing of equipment, should possibly cover the aforementioned areas as well as special investigation techniques, intelligence sharing and/or improvement of interagency and international cooperation.

## **6.2. Grants to be awarded without a call for proposals (4.0 M €)**

In 2005 a number of needs will be addressed through grants to be awarded without a call for proposals. This approach is justified if the beneficiary holds a *de jure* or *de facto* monopoly for carrying out the envisaged action or for interventions under joint management with international organisations (see section 10.2).

The Commission intends to award grants without a call for proposals in a number of countries/region among which are the Balkans and Mediterranean region and Afghanistan and its neighbouring countries. These actions will target priorities established in the programming document. Three further actions will cover global activities. The grants to be awarded without a call for proposals will be subject to a separate financing decision.

## **7. EXPECTED RESULTS**

As regards the calls for proposals, it is expected that three to five actions will be funded from the 2005 budget. In addition, about four grants to be awarded without a call for proposals will complete the portfolio of actions in 2005. This will contribute significantly to the general objectives of the programme.

## **8. LEVEL OF COMMUNITY CONTRIBUTION (LEVEL OF FUNDING) FOR THE CALL FOR PROPOSALS**

Financial assistance will generally consist of a contribution (grant) comprising up to 90% of the total eligible costs of the action. The balance must be financed from the applicant's or partners' own resources, or from sources other than the European Community Budget.

The minimum and maximum amounts are determined as set out in section 6.1 and apply to the grants for the individual actions, which may be financed under budget line 19 02 11 and selected through the Calls for Proposals.

The initially foreseen maximum duration of an action is 3 years.

## **9. ORGANISATIONS WHICH MIGHT BENEFIT FROM THE PROGRAMME**

According to the Regulation mentioned in section 3, the programme might assist a wide range of organisations<sup>3</sup>.

---

<sup>3</sup> Regulation (EC) No 2046/97, Article 5: The cooperation partners eligible for financial support under this Regulation shall be regional and international organizations, in particular UNDCP, local and Member State-based non-governmental organizations, national, provincial and local government departments and agencies, community-based organizations, institutes and public and private operators.

## **10. ELIGIBILITY**

Grant beneficiaries or their partners can in no way make financial profit from their participation in an activity funded under this programme.

Partners, who must be identified in the grant agreement but who only have a contractual link to the beneficiary (i.e. to the action co-ordinator) and not directly to the EC, may be any type of organisation eligible for receiving funds under the programme.

All activities funded under the programme must support countries in their fight against drugs and drug addiction.

### **10.1 Calls for proposals**

To be eligible for submission of proposals under the 2005 calls, grant beneficiaries must fulfil each of the following criteria.

- be non-profit making legal persons;
- be international organizations as defined in the European Commission Financial Regulation, provincial and local government departments and agencies (below the national level) or
- non-governmental organizations, institutes and public and private operators or
- national government departments and authorities of the EU Member States;
- have their headquarters within the European Union and/or in the beneficiary country or region (with the exception of international organisations and agencies);
- be directly responsible for the preparation and management of the action, not acting as an intermediary.

### **10.2 Grants to be awarded without a call for proposals**

The implementing agencies for the grants to be awarded without a call for proposals will be selected in accordance with Article 43 and 168 of Commission Regulation 2343/2002 laying down detailed rules for the implementation of Council Regulation 1605/2002. These articles provide that the beneficiary must be able to claim a *de facto* or *de jure* monopoly to carry out the specific action.

Alternatively, the action must qualify for “joint management”. This requires that the beneficiary is an international public-sector organisation, set-up by intergovernmental agreements, or a specialised agency, set-up by such organisations. The Beneficiaries organisation shall, in their accounting, audit, control and procurement procedures, apply standards which offer guarantees equivalent to internationally accepted standards<sup>4</sup>. In addition, the activity itself must require the pooling of resources from a number of

---

<sup>4</sup> Council Regulation (EC, Euratom) no 1605/2002 on the Financial Regulation applicable to the general budget of the European Communities, Art. 53/7-2. For the time being this applies to UN and World Bank Institutions.

donors, where it is not reasonably possible or appropriate to assign the share contributed by each donor to each type of expenditure<sup>5</sup>.

## 11. PROCEDURES TO BE FOLLOWED, INCLUDING MEANS OF ACCESS

### 11.1. Call for Proposals

Grants are awarded to applicants on the basis of proposals received through calls for proposals published on the relevant AIDCO web page (<http://www.europa.eu.int/comm/europeaid/cgi/frame12.pl>). Title VI of Part One of the Financial Regulation and Implementing Rules as well as the procedures outlined in the “Practical Guide to contract procedures financed from the EC general budget”<sup>6</sup> will be adhered to. Grants will be awarded and concluded on the basis of the standard grants agreements annexed to the Practical Guide. ([http://europa.eu.int/comm/europeaid/tender/gestion/index\\_en.htm](http://europa.eu.int/comm/europeaid/tender/gestion/index_en.htm)).

All actions submitted by applicants will be assessed according to the following criteria:

- (1) Administrative compliance (completeness of the file).
- (2) Eligibility of the applicants, partners and actions (see section 10).
- (3) Evaluation of the quality of the proposals and financial evaluation.

An evaluation of the quality of proposals, including the proposed budget, will be carried out in accordance with the evaluation criteria set out in a detailed evaluation report template (“evaluation grid”) to be published together with the calls for proposals. There are two types of evaluation criteria: selection and award criteria.

The selection criteria are intended to help evaluate the applicants' *financial and operational capacity*, to ensure that they:

- have stable and sufficient sources of finance to maintain their activity throughout the period during which the action is being carried out and, where appropriate, to participate in its funding;
- have the professional competencies and qualifications required to successfully complete the proposed action. This also applies to any partners of the applicant.

The award criteria allow the quality of the proposals to be evaluated in relation to the objectives and priorities set, and the grants to be awarded to actions that maximise the overall effectiveness of the call for proposals. They cover the relevance of the action (to the country priorities/objectives, to target country and target groups, added value), methodology (project activities, coherence of action design, partnership, action plan, objectively verifiable indicators), sustainability (estimated impact, multiplier effects, sustainability) and cost-effectiveness.

---

<sup>5</sup> Commission Regulation (EC, Euratom) No 2343/2002 of 23 December 2002, Art.43/1 and 2(a).

<sup>6</sup> [http://europa.eu.int/comm/europeaid/tender/gestion/index\\_en.htm](http://europa.eu.int/comm/europeaid/tender/gestion/index_en.htm)

The evaluation committees will establish a shortlist of proposals obtaining the best scores per lot within the limits of the funds available, as well as a reserve list of proposals per lot to be used in case of the transfer of remaining funds or in case some actions on the shortlist could not be contracted. The reserve list will expire on 31/12/2006.

### **11.2. Grants to be awarded without a call for proposals**

The decision to award grants without a call for proposals will be based on the same criteria and similar procedures as for the selection of grants allocated on the basis of a call for proposals. A selection committee will verify the eligibility of the beneficiaries (see section 10) and their co-operating partners and evaluates the overall quality of the eligible actions against the same criteria as applied for proposals received in response to a call for proposals (see section 11.1). It will select those targeted actions for funding that best meet these criteria, respecting the limitations of the available funds.

## **12. INFORMATION ON CALL FOR PROPOSALS (INDICATIVE CALENDAR AND AMOUNT)**

Calls for proposals, inviting interested parties to provide full proposals, are scheduled for publication in late 2005 or early 2006. They will award grants for amounts mentioned in section 6.1 above. The response time will be 3 months. The selection of proposals for funding will be finalised in the second half of 2006.

## **13. COMMUNITY CONTACT POINT**

European Commission, EuropeAid Co-operation Office, AIDCO/04, Office: Loi-41 2/51, Rue de la Loi 200, B-1049 Brussels, BELGIUM.