

## The EU Border Assistance Mission to Moldova and Ukraine (EUBAM)



**Project Budget:**  
€44 million

**Duration:**  
November 2005 – November 2009

**Funded by:**  
European Union

**Countries of Implementation:**  
Ukraine, Moldova

**Project implementing partners:**  
• European Commission  
• United Nations Development Programme

**Key Project Partners and Beneficiaries:**  
• The Customs Service of the Republic of Moldova;  
• The State Customs Service of Ukraine;  
• The Border Guard Service of the Republic of Moldova;  
• The State Border Guard Service of Ukraine.

### Project's Objectives and Tasks:

- To work with Moldova and Ukraine to harmonise their border management standards and procedures with those prevalent in EU member states;
- To help enhance the professional capacities of the Moldovan and Ukrainian customs and border guard services at operational level;
- To develop risk analysis capacity;
- To improve cooperation and complementarity between the border guard and customs services and with other law enforcement agencies;
- To promote cross-border cooperation.

### Facts about EUBAM:

- EUBAM was launched on 30 November 2005 as an advisory, technical body with no executive powers.
- Over 200 staff members of the Mission work along 1,222 km of the Moldovan-Ukrainian border, including more than 100 customs and border guard experts from 22 EU Member States.
- 6 field offices on the Ukrainian-Moldovan border: Basarabeasca, Chisinau, and Otaci in Moldova, and Kotovsk, Uchurhan, and Odesa Port in Ukraine.
- The Mission has also been coordinating the EC-financed Border Control Improvement on the Moldovan-Ukrainian Border (BOMMOLUK) 1 (€9.9 million; by December 2007) and 2 (€6.6 million; by 2009) projects on improving management at the Moldovan-Ukrainian state border, equipment procurement, risk analysis development and training for officers at jointly controlled border crossing points (BCPs.)
- €2.2 million spent within BOMMOLUK 1 to procure equipment for the border guard and customs services of Moldova and Ukraine.

### Project's achievements to date:

- Surveillance of the green border stepped up contributing to numerous discoveries of large-scale meat-smuggling and other illegal activity, including smuggling of cigarettes and alcohol;
- Separate agreements on information exchange between the customs and between border guard services of Moldova and Ukraine signed 21 November 2006 at the Fifth Trilateral Meeting on Border Issues in Brussels;
- Seizing of trafficked cocaine in Odessa Port in 2007, the first ever successful operation since 2002, owing to enhanced risk analysis;
- 5 cross-border operations aimed at increasing transparency of goods flows to and from the Transnistrian region and proper implementation of the Joint Declaration and Moldovan government decree on the external trade activity of companies based in the Transnistrian region of the Republic of Moldova assisted and monitored by EUBAM Mission in 2006 – 2008;
- 16 trainers from Customs and Border Guard Services of Ukraine and Moldova trained within the 'train-the-trainer' joint programme to further the knowledge among 400 their colleagues at jointly operated BCPs;
- A number of training events on risk analysis, customs valuation, origin of goods, vehicle and document searching, work of mobile units, joint controls etc. arranged;
- Study tours to Belgium, Greece, Austria, Croatia, FYR Macedonia, Hungary, Turkey, Finland, and the United Kingdom organised for Moldovan and Ukrainian representatives in the framework of the BOMMOLUK project;
- 9 X-ray mobile inspection systems worth €13.5 million that allow inspecting cargo without opening and unloading a truck or container donated to the State Customs Service of Ukraine in January 2009.

*"... we achieved:*

- *Participation in international law enforcement operations;*
- *Significantly increased cooperation between the border guard and customs services of Ukraine and Moldova;*
- *Greater transparency regarding the security situation on the Ukraine/Moldova common border including the Transnistrian segment; control of large-scale smuggling of weapons and illegal migration from third countries across the Transnistrian segment;*
- *Exchange of advanced and progressive experience and best practice with border professionals from many countries;*
- *Increased level of counteracting malpractice in the State Border Guard Service."*

*Volodymyr Pleshko, Deputy Head of the South Regional Directorate of the State Border Guard Service of Ukraine*

### Project's Objectives and Tasks:

#### HUREMAS I

- To identify and initiate legislative changes necessary to make SBGS authorities and procedures in concert with EU norms and standards;
- To develop a modern human resources management system in line with European standards and practices;
- To support the SBGS National Academy and the SBGS Training Centres in the implementation of training strategies and curricula;
- To provide relevant technology and equipment for training to the SBGS National Academy and selected training centres;
- To help the SBGS build infrastructure to select highly-skilled professionals;
- To enhance the current border management system enabling Ukraine to become a fully-fledged European partner in maintaining open but secure borders.

#### HUREMAS II

- To facilitate the transformation of the SBGS to an EU/Schengen-compliant law enforcement service by helping it develop an EU-compliant modern human resources management system for its officer level personnel;
- To continue assisting the SBGS in reforming/drafting/amending relevant legislation in order to facilitate the Service's transformation to an EU/Schengen-compatible law enforcement service compliant with the EU *acquis communautaire*;
- To facilitate reforms of recruitment and education/training for internally recruited officer-cadets, to introduce a 18-month training programme for externally recruited personnel with college degrees;
- To develop an EU-compatible adult learning/training methodology, including a retraining curriculum for SBGS officers intending to specialise within the Service.

### Facts about HUREMAS and Projects' achievements:

#### HUREMAS I

- SBGS was assisted in adopting an EU-compliant two-stage recruitment system; six-month trainings for contracted personnel conform to EU standards developed.
- Training technology and equipment delivered to the SBGS National Academy and selected training centres.
- A textbook "Selected Legal Acts of European Union in the Field of Border Control" developed, published and included in the SBGS Academy's curriculum as a core course.
- Two legal manuals: the "SBGS Service Manual on Border Control" and the "SBGS Service Manual on Human Resource Management" developed.
- A complete detailed assessment of legislation, training strategy, recruitment, and career development in relation to the SBGS conducted.
- International best practices relating to free, fair, and transparent tendering procedures introduced.
- €282,000-worth of high-end items for the training centre procured.
- The personnel dormitory at the training centre in Orshanets, Cherkasy oblast, refurbished (approx. 4,800 m<sup>2</sup> space renovated complete with furniture, electronics, and accessories; for the total of around €2,080,000).

#### HUREMAS II

- A Memorandum of Understanding on work under HUREMAS 2 was signed by representatives of the SBGS, EC, U.S. Department of State, and IOM as a pledge to continue with their co-operative efforts and commitment to foster further progress towards EU and Schengen standards and the sustainable, long-lasting reform of the SBGS.
- HUREMAS 2 will assist the SBGS Academy and its training centres in piloting a personnel recruitment and training system that comports with EU standards for border guard personnel.
- A road map for harmonising SBGS's continuing professional education system with that of the EU's will be developed and customised to match the set objectives.
- Draft "Instructions for Career Development of Ukrainian Citizens in the SBGS" will be adopted with support from the SBGS and the Government of Ukraine.
- The State Border Guard Service will be better provided with EU-compliant equipment.

*"The SBGS's strong commitment to invest in human capital, improve their personnel's skills and abilities, provide adequate and modern training facilities, as well as access to the outside world through the Internet will produce good results in the future."*

*Ian Boag, Ex-Head of EC Delegation to Ukraine, on tangible results of the SBGS's cooperation efforts and future plans under HUREMAS Project*

## Reinforcing the State Border Guard Service of Ukraine's Human Resource Management System (HUREMAS I and II)



**Project Budget:**  
*HUREMAS I: €4.34 million*  
*HUREMAS II: €1.14 million*

**Duration:**  
HUREMAS I: January 2006 – December 2007  
HUREMAS II: March 2008 – February 2010

**Funded by:**  
European Union

**Country of Implementation:**  
Ukraine

**Project implementing partners:**  
• IOM (International Organisation for Migration) Mission in Ukraine  
• Hungarian Border Police Services  
• Polish Border Police Services

**Key Project Partner and Beneficiary:**  
State Border Guard Service of Ukraine