

**MUTLI DONOR BUDGET SUPPORT (MDBS) POLICY MATRIX 2012-2013:
GOVERNMENT'S REFORM STRATEGY AND PROGRESS INDICATORS**

I. PROMOTING GROWTH, INCOME & EMPLOYMENT

A. Enhancing Competitiveness in Ghana's Private Sector

Policy Objective	MDBS 2012	Means of Verification (MoV)	MDBS 2013	Expected Outcomes
A1. Sector strategy is implemented that contributes to develop a thriving private sector that creates jobs.			1. Two out of the following four components of the PSDS II action plan are being implemented - Business Enabling Environment - Access to SME finance - Export diversification - Business linkages	Increase in incomes and number of jobs being created by MSMEs to reduce poverty.
A2. Increase competitiveness of the market and access to finance.	1. Passage of a new corporate insolvency act.	Letter of submission to cabinet. <i>Responsibility: MoTI</i>	2. Passage of the regulations supplementing the corporate Insolvency Act including regulations of insolvency professionals. <i>Responsibility: Attorney General</i>	

B. Infrastructure, Energy and Human Settlements Development - Energy

B2. Improve finance performance of energy utilities.	2. GoG publishes an energy sector arrears clearance plan, (1) indicating the baseline value of arrears to the energy sector as of 31st December 2012, (2) How and when they would be cleared and (3) How to avoid reoccurrence	Published energy sector arrears clearance plan <i>Responsibility: MoF</i>	3. ECG installs pre-payment meters in at least 50% of all MDAs and places them in the pre-payment modality. (baseline and scope to be defined)	Improved financial sustainable of the energy sector
B3. Provide the enabling environment for private sector investments in renewable energy	3. The Government of Ghana, through the PURC, prepares a feed-in tariff for renewable energy for gazetting by the Commission.	Feed-in tariff for renewable energy gazetted. <i>Responsibility: PURC</i>	4. Finalize and implement feed-in tariff guidelines.	Incentives provided for renewable energy technology operators providers
B4. Promote the efficiency of ECG			5. The Government through MoEN and ECG reduces aggregate distribution losses by 3% by May 2014	Distribution loss reduction needed to stem ECG's drain on GoG resources

C. Infrastructure, Energy and Human Settlements Development - Transport

C1. Create and sustain an efficient transport system that meets user needs.	4. Commence the implementation of the ECOWAS Supplementary Act on axle load based on new guidelines issued to weighbridge station operators.	Quarterly reports on axle load control. <i>Responsibility: MoT / MRH</i>	6. Percentage of overloaded trucks reduced to 20% (to be confirmed based on 2012 new baseline).	Preservation of road network assets.
---	--	---	---	--------------------------------------

Policy Objective	MDBS 2012	Means of Verification (MoV)	MDBS 2013	Expected Outcomes
D. Accelerated Agricultural Modernization and Sustainable Natural Resource Management				
<i>D1. Progress on Agricultural Development Plan (METASIP) implementation.</i>	<p>5.a) MoFA facilitates the development of a seed and fertilizer policy that include clarification of the roles of the public and private sector in technology development and market</p> <p>b) An interim review of METASIP completed through a consultative process and presented at 2013 JSR.</p>	<p>a) <i>MoV: A letter indicating approval of Policy by the Minister of MoFA to all key stakeholders</i></p> <p>b) <i>MoV: Report on findings and recommendations of the Review</i></p> <p><i>Responsibility: MoFA</i></p>	<p>7.a) 50 districts composite plans reflect METASIP</p> <p>b) Approval process of eligible seed technology from within ECOWAS reduced to two growing seasons (allowing for adaptive trials). <i>MoV: Administration letter from National Varietal Release Committee confirming procedures and time.</i></p> <p>c) An updated METASIP prepared and endorsed. <i>MoV: Updated METASIP endorsed by stakeholder.</i></p>	Effective implementation of METASIP based on consultation and learning.
II. HUMAN DEVELOPMENT, PRODUCTIVITY AND EMPLOYMENT				
A. Education				
<i>A1 Improve education management at the decentralised levels.</i>	6. Reduce teacher absenteeism by ensuring 70% of schools in deprived districts complete School Report Card (SRC).	District level School Report Cards <i>Responsibility: MoE</i>	8. Use the school report cards as a monitoring mechanism to reduce teacher absenteeism.	Improve teacher time on task.
<i>A2. Improve quality of teaching and learning.</i>	7. Teacher Professional Development Policy approved and launched by Minister for Education	Media Publication/Annual performance review report <i>Responsibility: MoE</i>	9. Policy implemented	Quality of teaching and learning improved.
B. Health				
<i>B1. Scale up high impact health, reproduction and nutrition interventions and services targeting the poor, disadvantaged and vulnerable groups.</i>	8. Satisfactory performance of the health sector as defined by and measured through the holistic assessment (satisfactory = colour code green).	Annual Review report and related Aide Memoire. <i>Responsibility: MoH</i>	10. Satisfactory performance of the health sector as defined by and measured through the holistic assessment (satisfactory = colour code green).	Increased staff productivity; Improved equity in population staff ratios by regions; Increased production of middle level health personnel; Reduced child mortality; Improved maternal health; Reduced incidence of malaria and other major diseases; Reduced malnutrition in children under 5 year old.

Policy Objective	MDBS 2012	Means of Verification (MoV)	MDBS 2013	Expected Outcomes
	9. Sixty percent (60%) of expected deliveries attended by trained health workers.	Annual Review report and related Aide Memoire. (Baseline: 55.8%) Responsibility: MoH	11. Sixty- five percent (65%) of expected deliveries attended by trained health workers.	Improved maternal health. Supervised delivery coverage improved. Reduced child and neonatal mortality.
C. Social Protection.				
C1. National Social Protection Strategy.	10. At least four (4) Livelihood Empowerment Against Poverty (LEAP) payments made to all enrolled beneficiaries in 2012 (January - December 2012).	Payment Service Provider (Ghana Post Office) Reports. Responsibility: MESW, DSW	12. A costed National Social Protection Strategy (NSPS) completed, validated and submitted to Cabinet for approval.	An effective and efficient payment mechanism for LEAP is in place. A new national social protection strategy developed and implemented.
	11. LEAP, the National Health Insurance Authority (NHIA) and the Labour Intensive Public Works (LIPW) programme use agreed Common Targeting Mechanism (CTM) instruments to identify and verify programme beneficiaries.	The CTM report .which details: (i) The number of beneficiaries identified by LEAP and NHIA, and (ii) The number of beneficiaries verified by LIPW. Responsibility: MESW, NHIA, LIPW	13. Existing data in the Single Registry used by LEAP, NHIA, LIPW and at least one additional programme to identify and verify programme beneficiaries.	An increasing number of poor and vulnerable Ghanaians receive a package of social protection interventions based on the CTM/Single Registry. MoFEP prioritises allocation of funds to pro-poor interventions using the CTM.
D. Water and Sanitation				
D1. Accelerate the provision of adequate potable water.	12. Develop Water Directorate Scheme of Service for approval by Head of Civil Service.	Scheme of Service document. Responsibility: MWRWH	14. The Government of Ghana, through a strengthened Water Directorate at the MWRWH implements the SSDP with a view to increase access to safe water to safe water to at least 68% of the national population. MOV: (a)Recruitment of required staff into the Water Directorate (b) <i>Water and Sanitation Sector Annual Report</i>	Increase access to safe water for all people living in Ghana.
D2. Accelerate the provision of adequate sanitation.			15. The Government of Ghana, through MLGRD, implements the National Sanitation Strategy and action plan with the view to increase access to basic sanitation from 14% to 25% of the population. MOV: (a) WHO/UNICEF Joint Monitoring Programme (JMP) Report on MDG Seven (7). (b) Ghana Demographic and Health Surveys (GDHS) report of the Ghana Statistical Service.	Scheme of Service approved and implemented to attract the needed professional into the EHSD.

Policy Objective	MDBS 2012	Means of Verification (MoV)	MDBS 2013	Expected Outcomes
III. TRANSPARENT AND ACCOUNTABLE GOVERNANCE				
A. Governance - Justice				
A1. <i>Improve governance and public accountability.</i>	13. Strengthen compliance with the anti-money laundering regime by submitting the Real Estate Agency Bill to Cabinet	Letter of submission to cabinet <i>Responsibility: MoJAG</i>	16. <i>Increase compliance with the AML/CFT Act 749 of Designated Non-Financial Businesses and Professionals (DBFBPs) by formulating, adopting and training internal rules (Art. 40, 41 Act 749)</i> <i>MoV: internal rules are established in accordance with international best practices for the following DNFBs: auctioneers, NGOs, operators of game and chance, dealers in precious minerals and precious stones, dealers in motor vehicles.</i> <i>Responsibility: FIC, others tbd</i>	Legal , institutional and regulatory framework against money-laundering, financing terrorism (and corruption) is in compliance with international standards and is effective.
	14. As part of the implementation of the NACAP, a system evaluation of at least 2 corruption-prone MDAs and Public Institutions.	CHRAJ's report <i>Responsibility: MDAs, CHRAJ, GACC, GI, EOCO, MDAs, OGP</i>	17. Asset declaration by relevant officers in line with the Code of Conduct. <i>MOV: Official report of asset declaration.</i> <i>Responsibility: CHRAJ, public service, OGP, Audit Service</i>	Legal and institutional framework and efforts to combat corruption strengthened.
B. Local Governance and Decentralization				
B1. <i>To track implementation and establish baseline for GoG transfer of financial resources to MMDAs through composite budget mechanism.</i>	15. Establish a baseline, indicating amount transferred and date(s) of transfer, that will serve for following years (2013, 2014) assessment of the progress in the effectiveness of direct transfers to MMDAs in the implementation of the composite budget.	The baseline document. <i>Responsibility : MOF, MLGRD</i>	18. Implement recommendations in the assessment report for improved sector specific transfers to 216 MMDAs.	Reduction in the delays in the releases of funds for the MMDAs for improved service delivery.
B2. <i>To measure the effectiveness of GoG oversight and enforcement of MMDA financial reporting requirements.</i>	16. Consolidated Audit report of 2011 MMDA (170) financial reports submitted to parliament in December 2012.	Letter of submission from AG to parliament <i>Responsibility : GAS, CAGD, MLGRD</i>	19. The Government of Ghana, through CAGD, ensures that financial reports of at least 80% of MMDAs are correctly prepared and submitted within the timeframes established by GoG regulations.	Timely and accurate financial reporting by MMDAs and readiness for GAS audit.
C. Governance - Public Sector Reform				

Policy Objective	MDBS 2012	Means of Verification (MoV)	MDBS 2013	Expected Outcomes
C2. To strengthen the strategic human resources management of the public services.	17. HRMIS Steering Committee reviews recommended solutions for ensuring establishment controls.	Minutes of the relevant meeting of the HRMIS Steering Committee. <i>Responsibility for overall leadership/coordination: "Public Services Commission".</i>	20. Government's use of results of Biometric registration exercise to ensure that the HRMIS to be developed is credible.	Improved data available to support human resources management, strategic decision making, and reporting to citizens. Improved overall human resources management across the public services: i.e. planning, capacity utilization, deployments, recruitment, career development, succession planning and performance management, as well as improved payroll management.
D. Governance - Public Financial Management				
D1. Efficient and reliable public expenditure management.	18. The Government through MoF publishes on its website an expenditure arrears clearance strategy (Baseline: GHS 1.8 billion as at June 2012)	Arrears clearance strategy on MoF's website <i>Responsibility :MoF</i>	21. The Government of Ghana will include transactions of all Internally Generated Funds at MDA level in the GIFMIS systems.	Improvement and transparency in the management and build-up of arrears.
	19. The Audit Report Implementation Committees (ARICs) of 8 ministries must submit status on implementation of audit findings from the Public Accounts of Ghana (Consolidated Fund and MDA's) for 2009, 2010 and 2011 as well as the Internal Audit Units report for 2011.	Submission of the ARICs quarterly statements assessed by the Internal Audit Agency to MoF. Submission of the ARICs annual statement endorsed by the relevant Minister assessed by the Ghana Audit Service (GAS) to Parliament, the Office of the President and the Auditor General. <i>Responsibility: MWRWH, MoFA, MoEd, MoH, MLGRD, MoI, MoRH and MoEn,</i>	22. The Audit Report Implementation Committees (ARICs) of all MDAs must submit status on implementation of audit findings from the Public Accounts of Ghana (Consolidated Fund and MDA's) for 2009, 2010 and 2011 as well as the Internal Audit Units report for 2011.	Improvement in accountability public financial management with the implementation of audit recommendations by all Ministries, Departments and Agencies.
	20. An agency agreement is established by June 30, 2013 between BoG and MoF such that all GoG bank accounts regardless of fund type held at the BoG and 5 BoG branches be linked through the Treasury Single Account for cash management purposes.	MoF/BoG Agency Agreement on establishment of TSA, featuring the accounts as identified. <i>Responsibility: MoF/BoG.</i>		Improvement in overall cash management
	21. The Government completes the payroll audit and uses the biometric data for the payment of public sector workers by March 2013. (baseline - September, 2012)	MoV: Biometric Payroll Audit Report <i>Responsibility: MoF/CAGD</i>		Boosting the credibility of the payroll and the elimination of "ghost workers".
E. Governance- Monitoring & Evaluation				
E1. Strengthen M&E system.	22. GoG, through NDPC, ensures that at least 20 MDAs and at least 50% MMDAs from each region produce draft APRs acceptable to NDPC for the year 2012 in accordance with their respective M&E plans and that the APRs are made publicly available	Draft APRs from at least 20 MDAs and at least 50% MMDAs from each region and accepted by NDPC and published on the NDPC website <i>Responsibility: MDAs, MMDAs, NDPC</i>	23. GoG through NDPC, ensures that at least All MDAs and at least 75% of MMDAs from each region produce draft APRs acceptable to NDPC for the year 2013 in accordance with their respective M&E plans and that the APRs are made publicly available.	Widening the use of evidence based policy making.

Policy Objective	MDBS 2012	Means of Verification (MoV)	MDBS 2013	Expected Outcomes
	23. GoG through NDPC, GSS and MOF, ensure that the Joint Agenda for Strengthening of M&E and Statistics (JASMES) framework is jointly adopted by GOG and DPs	Endorsed JASMES framework by designated GOG and DP representative at the highest level. <i>Responsibility: NDPC, MoF, GSS</i>	24. GoG through NDPC, GSS and MOFEP, ensures that at least 50% of targets agreed under the 2013 Annual Action Plan of the JASMES is achieved.	Widening the use of evidence based policy making.
	24. By the end of 2012, the GoG, through the GSS, would have completed the rebasing of the Consumer Price Index.	Final report on the rebasing of the CPI. <i>Responsibility: Ghana Statistical Service</i>	25. Long-term census and survey calendar of GSS revised and made operational (i.e. key surveys including those on Poverty undertaken and final results released accordingly)	Widening the use of evidence based policy making and especially with respect to availability of poverty data.
F. Gender Equality.				
<i>F1. Bridge gender inequality gaps in policy implementation.</i>	25. A new national gender equality policy drafted and validated.	Draft gender policy and validation workshop report. <i>Responsibility: MOWAC</i>	26. Gender policy implementation monitoring plan to track the progress of implementation of the policy in Ministries of Education, Health, Local Government and Rural Development/Local Government Service, Trade and Industry, Defence and Interior.	Improved gender equality results

