

EU–Ukraine
A European Agenda for Reform

Version: 4 July 2014

EU-Ukraine – A European Agenda for Reform

The European Agenda for Reform which has been **developed jointly** over the last months by the Ukrainian Government, on the one side, and the European Commission and the European External Action Service (EEAS), on the other side, is a comprehensive road map of the Commission's and EEAS's contribution to the paramount task of the development and fundamental transformation of Ukraine. The document combines **Ukraine's short- and medium-term needs** and matches them with **support actions from the EU** side. It provides clear indications on specific steps, the timelines and points of contacts in the respective administrations.

Both sides started to jointly build up the contents of the European Agenda on the occasion of the visit to Kyiv of a high level delegation from the European Commission and the EEAS headed by Commissioners Füle and Lewandowski, on 25-26 March 2014, with the support of the EU Delegation in Kyiv. Since that time the Agenda has evolved and become richer; more actions have been added and their implementation has progressed steadily.

Today, the European Agenda for Reform has grown into a credible **roadmap**, which is not only about the smooth delivery of the EU support package, but encompasses a wide-ranging set of measures that reflect the priorities of the Ukrainian Government and the expectations of the Ukrainian people. Its measures range from assistance to constitutional reform to cooperation on energy matters, from financial assistance by the EU to the unilateral opening of its markets for Ukrainian products, from the reform of the judiciary to the visa liberalisation process.

The fact that it has been **made public** enables an **open discussion** with the representatives of the Ukrainian civil society on the major direction and the specific actions foreseen. This Agenda has been conceived as a **living document** that should take stock of progress and reflect evolving priorities. Thus it is always possible to adjust it to the changing situation, to ensure an adequate matching between needs and actions, thereby furthering the consultation process.

The **implementation** of the European Agenda for Reform is a **joint effort** of both sides and is coordinated, on the one hand, through the Support Group for Ukraine set up by the European Commission, and on the other hand the institution to be set up within the Government of Ukraine dealing with the process of political association and economic integration with the European Union. These bodies will be in contact and interact regularly, ensuring that there is consistency between the needs of Ukraine and the assistance offered by the EU. Such close cooperation and coordination can ensure that in the event of problems and obstacles prompt action is taken to let the implementation of the Agenda progress smoothly.

It should be noted that since the launch of this process, several of the measures indicated in the European Agenda have already been implemented or launched. This confirms that there is clear added value in framing **mutual commitments** in visible, incremental and operational terms.

Recent **milestones in the implementation of the European Agenda for Reform** include:

- The EU's broad support to the OSCE in Ukraine through financial contribution to the OSCE Sustainability Fund for Ukrainian elections 2014-2015 and the OSCE Special Monitoring Mission.

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- The 23 June Foreign Affairs Council agreement to establish a Common Security and Defence Policy mission to assist Ukraine in the field of civilian security sector reform, including police and rule of law.
- The new “State Building Contract” programme signed on 13 May, worth €355 million, plus €10 million to support civil society, which will help the government of Ukraine to address short-term economic stabilisation needs and implement governance reforms in order to promote inclusive socio-economic development.
- The approval of an emergency Macro-Financial Assistance (MFA) loan programme for Ukraine of up to €1 billion. It complemented an existing MFA package of up to €610 million, bringing the total EU assistance under this financial instrument to €1.61 billion. The disbursements under the two MFA programmes totalled €600 million as of 17 June.
- Autonomous trade measures granted by the EU to Ukraine on the elimination or reduction of customs duties on a large number of goods originating in Ukraine – which is in force since 23 April, worth nearly €500 million per year in tariff reductions.
- The signature of the Memorandum of Understanding enabling gas flows from Slovakia to Ukraine which was an important first step to diversify Ukraine’s sources of gas supply.

While these are all important actions, they represent only a small part of the comprehensive European Agenda. The **bulk of the work is still ahead of us**, and the European Commission as well as the EEAS wish to be sure that they contribute in the most efficient manner to the political and economic stabilisation of Ukraine as well as to the political association and economic integration of Ukraine with the European Union.

Enclosed:

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Ukraine's needs / priorities / actions	Possible support by EU	Timeline	Lead service in the Commission and/or EEAS	Counterpart in Ukraine	Comments
1. Political process					
<p>Continued efforts to improve the electoral legislative framework and to hold free and fair elections in 2014 and 2015</p>	<ol style="list-style-type: none"> 1. Support the OSCE/ODHIR Sustainability Fund for election observation activities in Ukraine by October 2015 (for up to a total of 315 short term observers) 2. Support local and regional NGOs in observing the elections (notably the ENEMO) 3. Possible support to civil society and the Central Election Commission in raising awareness of the importance of elections 		EEAS/FPI/DEVCO	Central Electoral Commission (upon agreement)	<p>Projects as per Financing Decision funded by the Instrument contributing to Stability and Peace (IcSP) adopted on 3 April and amended on 13 May.</p> <ol style="list-style-type: none"> 1. Contract signed with OSCE – ODIHR on 17 April. 2. Contract with ENEMO to support regional NGO observation of elections signed on 15 May. 3. Support for Central Election Commission in planning, contract

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					<p>expected in October</p> <p>Reinforced support by the European Instrument for Democracy and Human Rights (EIDHR).</p> <p>New electoral legislations under preparation by the UA government.</p> <p>Amendments to the electoral law and related laws to improve technical and judicial aspects of the electoral process have been passed on 13 March 2014.</p>
<p>Reform of the civilian security sector, including police, improving the rule of law and respect for Human</p>	<p>1. Support a comprehensive reform of the civilian security sector reform,</p>		<p>EEAS/FPI/HOME/DEVCO/JUST</p>	<p>Ministry of Interior, Ministry of Justice, Ministry of Foreign Affairs, State Border</p>	<p>Amongst others, DEVCO is implementing a large-scale assistance project</p>

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Rights.	<p>including police and rule of law, including by deploying during the summer a Common Security and Defence Policy mission in Ukraine.</p> <p>2. Support the Council of Europe (CoE) International Advisory Panel</p>	Depends on CoE timeline		Service, Security Service	<p>(also known as "supertwinning") on justice (including law-enforcement and police reform component). A Justice sector reform monitoring project with the CoE is under preparation to complement the "supertwinning".</p> <p>On 23 June, the FAC agreed to establish a Common Security and Defence Policy mission to assist Ukraine in the field of civilian security sector reform, including police and rule of law. On the basis of the agreed Crisis Management Concept, the</p>

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					operational planning will be pursued with a view to a decision on further steps at the July FAC and an early deployment of the mission in the summer. This mission should be coherent and coordinated with other EU efforts, with the OSCE and with other international actors.
Contribute to reducing tensions and fostering stability and security throughout Ukraine	Support the OSCE Special Monitoring mission in Ukraine by 1. providing requested support to OSCE (technical assistance) 2. reinforcing EU Delegation in Kyiv and Vienna to	Ongoing	EEAS/FPI	Ministry of Foreign Affairs, Ministry of Justice, State Border Service, Security Service, Ministry of Interior, National Defence and security Council	On 23 June, the FAC agreed to establish a Common Security and Defence Policy mission to assist Ukraine in the field of civilian security sector reform, including police and rule of law. On

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	<p>liaise with the OSCE SMM</p> <p>3. Provide financial and political support to the OSCE SMM</p> <p>4. Continue supporting any relevant initiative to foster peace and stability, including projects related to dialogue and reconciliation</p>				<p>the basis of the agreed Crisis Management Concept, the operational planning will be pursued with a view to a decision on further steps at the July FAC and an early deployment of the mission in the summer. This mission should be coherent and coordinate with other EU effort, with the OSCE and with other international actors.</p> <p>IcSP exceptional assistance measure of 3 April, amended on 13 May provides EUR 5 million to allow SSM to move</p>

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					<p>toward deployment of 500 monitors by end June as per its mandate.</p> <p>Contract signed on 15 June covering related staff and operational costs.</p> <p>Expert mission on helping the Ukrainian government with a national inclusive dialogue on decentralisation reform completed. Follow-up currently under consideration.</p>
Ensure adequate protection of minorities	To be considered in close cooperation with the CoE.		EEAS/DEVCO	Secretariat of the Cabinet of Ministers of Ukraine	
Complete comprehensive constitutional reform	Mobilise technical assistance in the field of constitutional reform, including		EEAS/DEVCO/FPI/JUST	Verkhovna Rada (upon agreement)	Ad hoc multi-party parliamentary committee

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	<p>decentralisation, notably related to public outreach and dialogue, including mobilisation of EU and local legal expertise, in close consultation with the Venice Commission.</p>				<p>established.</p> <p>IcSP exceptional assistance measure of 3 April (as amended on 13 May) provides EUR 3.5 million to support to confidence-building measures including legal and constitutional reform, dialogue, mediation, electoral assistance and early-warning mechanisms.</p> <p>Signature of contract for 'Reanimation Reform Package Initiative' is imminent (June). It will focus on constitutional and other key legal reforms, linking the</p>

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					reform process to the legal expert community, civil society and the wider public.
<p>Support the implementation of the Cabinet of Ministers' programme of reforms</p>	<p>On 9 April, President Barroso announced the creation of a dedicated Support Group for Ukraine (SGU).</p> <p>Provide, upon request, EU Senior Policy Advisors to 5-10 key ministers/ administrations. The Ukrainian needs are to be identified.</p>		DEVCO/EEAS/HR	<p>Secretariat of the Cabinet of Ministers, Ministry of Economic Development and Trade, MFA, Ministry of Justice, Ministry of Finance, Ministry of Energy and Coal, other central executive bodies.</p>	<p>The Ukrainian Government is in the process of setting up a coordinating structure as a counterpart of the EU's SGU.</p> <p>Comprehensive Institution Building (CIB) funds supporting coordinating structure, sector projects to support Ministries.</p>
<p>Setting up the National system of coordination of the European integration policy (reinforcement)</p>	<p>On 9 April, President Barroso announced the creation of a dedicated Support Group for Ukraine</p>		EEAS/DEVCO	<p>Secretariat of the Cabinet of Ministers of Ukraine, Ministry of Economic Development and Trade, National Civil Service</p>	<p>The Ukrainian Government is in the process of setting up a coordinating</p>

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necessary in terms of further proper implementation of the Association Agreement)	(SGU) in charge of coordinating EU assistance. EU assistance is to be provided on the basis of identified Ukrainian needs.			Agency, other central executive bodies	structure as a counterpart of the EU's SGU. Comprehensive Institution Building (CIB) funds
2. Economic support					
Economic stabilisation Follow up the Stand-By Arrangement with the International Monetary Fund (IMF) from April 2014 in support of an economic stabilisation and reform programme and implement the economic policy and financial conditions specified in the MoU on the MFA concerning public finance management and anti-corruption, trade and taxation, energy, and the restructuring of the	Additional macro-financial assistance of €1 billion, complementing the already agreed €610 million. Two disbursements, in the amount of €100 million and €500 million, were implemented in May and June, respectively. The remaining funds could be disbursed in the course of 2014 subject to a positive assessment of the EU conditionality and		ECFIN/TAXUD/TRADE	Ministry of Finance, National Bank	Technical assistance also planned by the IMF (link to conditionalities)

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financial sector).	<p>a satisfactory track record with the IMF programme.</p> <p>Technical assistance for capacity building and modernising Tax code of Ukraine and State tax administration.</p>				
<p>Mobilisation, coordination and disbursement of assistance</p> <p>Set up a donors' coordination mechanism in the shape of an international platform with the international community and international financial institutions. UA government to take the lead.</p>	<p>The Commission adopted on 5 March a large support package, which now is in the process of implementation.</p> <p>In addition to Macro-Financial Assistance (MFA), in 2014 the Commission will: i) accelerate payments of on-going budget support programme (for a maximum of €80 million in case relevant conditionalities are met and the relevant</p>	<p>State Building Contract – Commission decision adopted in April; disbursed on 13 June.</p>	<p>DEVCO/EEAS</p>	<p>Secretariat of the Cabinet of Ministers, Ministry of Economic Development and Trade, Ministry of Finance, Ministry of Foreign Affairs</p>	<p>The Ukrainian Government is in the process of setting up a coordinating structure as a counterpart of the EU's SGU.</p> <p>The New Law on Public procurement was approved on 10th of April 2014 State Building Contract discussed with authorities and stakeholders. The</p>

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	<p>financing agreement is signed) and ii) implement a new large State Building Contract (worth €355 million, to be paid in 2 tranches).</p> <p>Support to institution building and provision of expertise, including on areas identified in this roadmap.</p> <p>Work with UA government to build platform for donor coordination with sectoral working groups and possible donor conference in the future with the aim to consolidate the financial resources for the Ukraine – EU Association Agreement's implementation, including the creation</p>	On-going		<p>Ministry of Justice + Agency for Civil Service</p> <p>Ministry of Economic Development and Trade, for the time being, and in the future the Ukrainian coordination body currently under</p>	<p>Financing agreement was signed on 13 May.</p> <p>Support to SIGMA with EU financing.</p> <p>New laws prepared on strengthening the civil service and the local authorities (draft sent to Council of Europe for comments – received and incorporated).</p>

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	of DCFTA.			discussion	To reinforce the institutional capacity of the relevant Directorate in the Ministry (Department for cooperation with IFI and international technical assistance)
Support to Regional Development and Decentralisation, with special focus on Eastern and Southern regions of Ukraine	Adapting ongoing special EU programmes for regional support aimed at regional cohesion and promoting investment potential of the regions in question. Leveraging the EIB + NIF resources. Promotion and implementation of the energy efficiency		DEVCO/EEAS/EIB	Ministry of Regional Development, Construction and Housing, Ministry of Economic Development and Trade	Use of the ongoing EU project on supporting regional development in Ukraine and TAIEX, Twinning and Comprehensive Institution Building (CIB)

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	projects within the scope of the Covenant of mayors.				
3. Trade / Customs					
Take steps to ensure Ukraine can fully benefit from autonomous trade measures	<p>The Commission to elaborate with the Ukrainian authorities the technical and administrative measures needed for letting Ukraine fully benefit from the trade concessions.</p> <p>TAIEX workshop for Ukrainian Customs on implementation of rules of origin.</p> <p>Follow up study visits for Ukrainian Customs to EU MS.</p>	<p>Entered into force on 23 April</p> <p>2 June</p> <p>From July onward</p>	TRADE/TAXUD/AGRI/SANCO	Ministry of Economic Development and Trade, Customs and other involved central executive bodies Chamber of Commerce and Industry (CCI) (upon agreement)	<p>The Commission has received addresses of relevant UCCI regional offices, signatures and stamps samples, which will be in charge of issuing of preferential certificate forms A and EUR1.</p> <p>Measures to adjust technical legislation and standards with EU acquis;</p> <p>Technical and financial support.</p>
Address consequences	Adoption by the EU of a framework for the	May/June 2014	SG/SJ/TRADE/DEVCO/EEAS	Ministry of Economic Development and Trade,	

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<p>of illegal Crimea annexation for the autonomous trade measures (ATMs) and the Deep and Comprehensive Free Trade Area (DCFTA) and the European Neighbourhood and Partnership Instrument (ENPI).</p>	<p>implementation of its non-recognition policy notably in economic, trade and financial areas.</p>			<p>Ministry of Justice, Ministry of Finance Customs, UCCI (upon agreement)</p>	
<p>DCFTA implementation</p> <p>Ukrainian Government to indicate in which specific areas such assistance would be required so that the Commission, together with the Member States, could identify the most efficient ways of trade-related capacity building (expertise, legislation, institutions, etc). The possibilities for involving the OECD and the WTO</p>	<p>The Commission to provide technical assistance to, and support the capacity building in Ukraine related to the implementation of the provisions of the DCFTA. The coordination of assistance by the Member States and international organisations like to OECD is to be</p>	<p>May 2014</p>	<p>TRADE/DEVCO/TAXUD</p>	<p>Ministry of Economic Development and Trade Ministry of Agrarian policy and food Ministry of Energy and Coal Industry, Customs. State Intellectual Property Service and other involved central executive bodies</p>	<p>To be considered in the next programming 2015-2017</p> <p>Ministry of Economic Development and Trade is going to finalise assessment of needs in TA and its priorities. In May consultations could take place in order to identify ways to strengthen</p>

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also to be clarified.	ensured. Assistance on the implementation of the customs provisions in the DCFTA coordinated in the EU-Ukraine Working Group on the implementation of the Strategic Framework for customs cooperation	November 2014			Ukraine's trade potential, specifically, by setting up concise time frame for assistance projects, their durability and options for its reviews to ensure flexible response to needs.
Holding information campaign about DCFTA advantages and benefits with special emphasis on eastern and southern regions of Ukraine	Preparation of a joint information campaign strategy. Joint visits of EU and UA officials to the regions of Ukraine.		EU Delegation to Ukraine	Ministry of Economic Development and Trade, Ministry of Foreign Affairs	
Address sanitary and phytosanitary issues (SPS) issues Preparation of Comprehensive strategy	The Commission to continue to provide further support to Ukraine through the available instruments for the approximation		TRADE / SANCO / AGRI / DEVCO	Ministry of Agrarian Policy and Food Ministry of Economic Development and Trade State Veterinary and Phytosanitary Service	Currently a number of legislative acts on the SPS issues have been drafted. With the aim of implementation of the EU

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<p>of implementation of EU legislation in the SPS area within 3 months of signing DCFTA. This will allow speedy adoption of new legal acts in line with EU standards to enable rapid new SPS approvals and full use of TRQs.</p> <p>Ensure trade facilitation (trade information, information on TRQ management ...).</p> <p>SPS legislation in Ukraine to be aligned with respective EU legislation as much as possible.</p> <p>Align standards to enable the abolishment of the import permit system for imported animal products.</p> <p>Official controls, implementation of legislation, laboratory</p>	<p>and implementation of EU SPS legislation (in particular, through the implementation of institutional building instruments Twinning, TAIEX and CIB programme), and to open where possible the EU market for Ukrainian agricultural products.</p> <p>Dedicated capacity building, e.g. within “Better training for safer food” can be provided to address immediate needs of Ukraine in SPS area.</p> <p>To answer existing needs of Ukraine in the area of SPS, in particular through increased cooperation within the EU Programme</p>				<p>requirements in the SPS sphere in the most efficient way Ukraine should fulfill measures to approximate its legislation to the EU legislation, namely to ensure the adoption of laws by Verkhovna Rada:</p> <p>"On amendments to certain legislative acts of Ukraine regarding food safety";</p> <p>"On the feeds";</p> <p>"On amendments to certain legislative acts of Ukraine regarding identification and registration of animals";</p> <p>"On animal by-products not intended for human</p>

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<p>network, and sufficient financial resources to carry out the tasks in the SPS area should be in place.</p>	<p>"Improving government control over food safety in Ukraine", as well as providing additional technical assistance in addressing SPS issues.</p>				<p>consumption";</p> <p>"On state control in the sphere of ensuring of safety and quality of food, feed, animal welfare".</p>
<p>Address issues connected to Technical Barriers to Trade (TBT)</p> <p>To align technical regulations, standards and relevant institutions with the EU according to the schedule set out in the DCFTA, in order to enable negotiations on ACAA to be launched</p> <p>To adopt and implement the Strategy and the Action Plan for development of Ukrainian Technical Regulation System until 2018</p>	<p>Commission provides technical assistance on removal of trade barriers</p>		<p>DEVCO/TRADE/ENTR</p>		

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Ensure communication with businesses on new requirements and standards					
<p>Improvement of business and investment climate.</p> <p>Holding the next session of the EU-Ukraine Dialogue on Business Climate.</p>	<p>Commission ready to work with the Ukrainian authorities to provide support for issues such as corporate governance, the so-called corporate raids, lack of transparency and inefficient management of the VAT system (exemptions and arrears in VAT refunds), legal protection of IPR rights, and the rule of law in a broad sense.</p>		<p>TRADE/ENTR/TAXUD/ ECFIN/MARKT</p>	<p>Ministry of Economic Development and Trade Ministry of Finance</p> <p>Tax Administration</p> <p>State Intellectual Property Service</p> <p>National Securities And Stock Market Commission</p>	
Enhance public-private dialogue			<p>ENTR/TRADE</p>	<p>Ministry of Economic Development and Trade State Service on Entrepreneurship</p>	

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<p>Ukraine).</p> <p>Land reform</p> <p>Establishment of the effective agriculture land circulation mechanism.</p> <p>Legislative development in the sphere of land relations on the basis of best EU practises.</p> <p>National cadastre system development, rendering of national cadastre services by means of Internet services.</p> <p>Development of the National infrastructure of geospatial data on technical and legislative levels.</p>	<p>Technical assistance of EU experts on legislative basis for land reform.</p> <p>Technical, financial assistance, exchange of best practices, joint projects.</p> <p>Recommendations on implementation of EU INSPIRE Directive</p> <p>Technical and financial assistance to launch pilot projects in the framework of National infrastructure of geospatial data.</p> <p>Engagement of Ukrainian experts to European projects on geospatial data.</p>	<p>May 2014 – December 2016</p> <p>May 2014 – December 2016</p> <p>May 2014 – December 2018</p>			<p>State Agency of Land Resources is interested in studying the experience of functioning of the relevant operating departments on land resources governance and institutions which deal with the conduction of land cadastre, land resources management and agriculture land market development.</p>

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5. Justice / Home Affairs and Fight against corruption					
<p>Ensure harmonised and optimal implementation of the Visa Facilitation Agreement (VFA) by the Member States</p>	<p>The EU and Ukraine will cooperate in order to ensure a harmonised implementation of the VFA. The Commission will work with the Member States to optimise the use of the flexibilities provided by the VFA, in particular the issuing of multiple entry visas with a long period of validity.</p>	<p>May</p>	<p>HOME</p>	<p>MFA</p>	<p>At its meeting of 14 May, the Joint Visa Facilitation Committee agreed on the amendment of the Guidelines in view of ensuring a harmonised implementation of the VFA.</p> <p>On 7 May, the Commission addressed to the Member States a letter which recommends making full use of the flexibility offered by the VFA by issuing MEVs</p>

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					with the maximum authorised term of validity of five years to certain categories of applicants.
<p>Support to Ukraine in implementation of the Visa Liberalization Action Plan (VLAP)</p>	<p>The European Commission in coordination with the Member States will accelerate efforts aimed at supporting Ukraine in implementing Visa Liberalisation Action Plan (VLAP).</p> <p>Next step is to organize evaluation Missions to Ukraine to assess the state of implementation.</p> <p>The European Commission will render a comprehensive support to Ukraine to achieve the goal of</p>	<p>Continuous – 2nd phase missions as from September 2014 on</p>	<p style="text-align: center;">HOME</p>	<p>MFA/ State Migration Service</p>	<p>The Commission issue a report on the 27 May, concluding that first phase benchmarks are fulfilled and the assessment of the second phase benchmarks can be launched.</p> <p>The progress in VLAP implementation depends on the progress achieved by Ukraine. At the same time the EU readiness to proceed forward without delays is confirmed.</p>

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	granting visa-free regime to Ukrainian citizens.				Ongoing programme "Support to migration and asylum management" (AAP 2011): at present specific support projects are being formulated.
Establishment of an anti-corruption authority charged with the detection, the investigation and the deferral to the judicial authority of corruption cases, on the basis of a national anti-corruption strategy.	<p>The Commission (OLAF lead) is ready to provide the experts and their knowledge which, in cooperation with the local authorities shall work toward:</p> <ol style="list-style-type: none"> 1. the effective disbursement of the EU aid and other budgetary resources including from IFIs for the intended purposes; 	May	OLAF/DEVCO/HOME	<p>Ministry of Justice Prosecutor General State Agent on Anti-corruption Ministry of Interior State Security Service (SSS)</p>	<p>Request could be in part financed by the comprehensive institution building programme</p> <p>SSS supports as an urgent first step creation of the working group on countering corruption under EU financial support. The Group should include representatives of the SSS, Ministry</p>

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	2. effectively curbing down the fraud and corruption phenomena; 3. priority area under the State Building Contract; 4. technical assistance project on support to justice sector reform.				of Interior, Prosecutor's Offices and OLAF.
Facilitating mobility Fighting corruption: Implementation of legislation on preventing and fighting corruption, ensuring the efficient functioning of an independent anti-corruption authority. Border management: implementation of the concept of Integrated Border Management,	As regards the support measures in the area of mobility the Commission has proposed to work on three different strands: 1. optimal use of the present framework (visa facilitation) 2. accelerating the on-going visa		HOME	Ministry of Justice Ministry of Interior State Migration Service	Conditions for visa liberalisation listed in Visa Liberalisation Action Plans State Building Contract conditionality on anticorruption

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<p>including effective implementation of the Law on Border Control, with the support of adequate capacity building, infrastructure and various formats of intra-agency, inter-agency and international cooperation.</p> <p>Possible strengthening of cooperation in areas such as cyber security and law enforcement cooperation (in particular at the level of police forces).</p>	<p>liberalisation process, and thereby supporting the reform process in all sectors covered by the Visa Liberalisation Action Plan (VLAP)</p> <p>3. offer cooperation under the umbrella of a Mobility Partnership.</p> <p>As regards corruption and border management, as well as in the area of cooperation on fighting crime, the EU is committed to assist UA within the framework of VLAP and beyond.</p>				

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Reform of the Prosecutor's Office	Provide support with Council of Europe/Venice Commission on draft law	2014	JUST/EEAS	Ministry of Justice	<p>Consider the use of the informal judiciary dialogue to advance this</p> <p>Amongst others, DEVCO is implementing a large-scale assistance project (also known as "supertwinning") on justice (including Prosecutor General Office – Procuratura - reform component). A Justice sector reform monitoring project with CoE is under preparation to complement the "supertwinning".</p>
Strengthening the Judiciary	The Commission is ready to provide technical assistance	May	JUST/DEVCO/EEAS	Bar association	Consider the use of the informal judiciary dialogue

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	<p>to Judiciary, for example offering trainings in cooperation with European Judicial Training Network (EJTN).</p> <p>The Commission is also ready to foster practitioners' dialogue, in particular to establish a network of legal practitioners building on new law of the Bar and Bar Association.</p> <p>Ongoing Super-twinning project - Support to Justice Sector Reforms in Ukraine (€ 8.6 million).</p> <p>Coordination with the Council of Europe and in particular with its Venice</p>			<p>Lawyers' association</p> <p>Ministry of Justice</p>	<p>to advance this</p> <p>Amongst others, DEVCO is implementing a large-scale assistance project (also known as "supertwinning") on justice (including court reform component). A Justice sector reform monitoring project with CoE is under preparation to complement the "supertwinning".</p> <p>To be considered in the next programming</p>

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	<p>Commission.</p> <p>The Ukrainian partners asked for a launch of the long term Budgetary Support Programme for the Ministry of Justice on development of the System of Free Legal Support to the population (proposal submitted to EU by Ministry of Justice on 02.04.2014 No 25-39/128).</p>				2015-2017
6. Enterprise					
<p>Improve the business environment for companies/SMEs in order to enable increased FDI from the EU</p>	<p>Mission for Growth involving a full delegation of EU business to stimulate private sector investment, including key EU business organisations</p>		ENTR	<p>Ministry of Economic Development and Trade</p> <p>State Service on Entrepreneurship</p>	<p>European Business Association (EBA) to be included</p>

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	(Eurochambres, BusinessEurope, UEAPME).				
<p>Streamline SME policies and assist the development/ restructuring of targeted industrial sectors.</p> <p>Ensuring compliance of new legislation in the area of support of SMEs with the EU Small Business Act.</p>	<p>Bilateral dialogue between Commission and Ukraine focusing on SME policies, targeted industrial sectors and technical barriers to trade.</p>		ENTR	<p>Ministry of Economic Development and Trade</p> <p>State Service on Entrepreneurship</p>	
<p>Establish closer ties with key stakeholders in EU Member States and at EU level.</p> <p>Ensure Ukraine's participation in COSME Programme.</p>	<p>Participation of Ukraine in COSME (Programme for the Competitiveness of Enterprises and SMEs) and in particular the Enterprise Europe Network – Commission is ready to commence the negotiations on the corresponding Agreement (Ukraine</p>		ENTR	<p>State Service on Entrepreneurship</p> <p>Ministry of Economic Development and Trade</p>	<p>Having no previous experience of the participation in EU SME-related programmes Ukrainian side has a substantial interest in joining COSME Programme. However due to the current difficult economic situation and austerity</p>

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	has already been participating in the EEN as a third country).				measures payment of the Programme' entry ticket seems to be problematic. In this regard the UA side asks the Commission to consider the possibility of temporary exemption of Ukraine from this payment.
Prepare the implementation phase of the DCFTA through the adoption of the strategy and action plan for the reform of the technical regulations system (this strategy also gives priority to the adoption of horizontal legislation of standardisation, metrology and conformity assessment)	Follow-up on this strategy through the dedicated bilateral dialogue Commission is considering new technical assistance project on the removal of Technical Barriers to Trade.	2015-2018	ENTR/DEVCO	Ministry of Economic Development and Trade and other involved central executive bodies	Support through CIB project advisor. Ukrainian and EU experts developed a Strategy for technical regulation development 2018 and corresponding Action Plan. Due to Government reshuffle the law undergoes new round of

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					interagency consultations.
Improve entrepreneurial learning, women's entrepreneurship and enterprise skills	Support the Ukrainian proposal of the creation of an Entrepreneurial Learning Centre in Ukraine – which would be to the benefit of all Eastern Partnership countries.		ENTR	State Service on Entrepreneurship Ministry of Economic Development and Trade	
7. Energy					
<p>Energy security</p> <p>One of the major challenges for Ukraine's independence given its dependence for its energy imports on one major supplier.</p> <p>Importance of diversifying Ukraine's energy suppliers and supply routes, accelerating the reform of the gas sector to integrate more quickly</p>	<p>Assist Ukraine to enhance its energy security and support Ukraine in the transition process, notably via the recently adopted assistance package and facilitation of reverse flows.</p> <p>Signature of MoU between Transmission System Operators (TSOs)</p>	<p>2014-2020</p> <p>Throughout 2014</p>	ENER/DEVCO/EEAS	Ministry of Energy and Coal Industry, Ministry of Finance, Ministry of Foreign Affairs, NERC (By approval), NJSC "Naftogaz of Ukraine".	Acceleration of gas sector reform, compliance with Energy Community rules.

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<p>into the EU gas market and more effectively promote energy efficiency and the development of renewable energies.</p> <ul style="list-style-type: none"> • Facilitating the reverse flows (agreement Slovak and Ukrainian TSO's) • Re-engagement with Poland and Hungary on gas supplies • Importance of increasing transparency and the flow of information • Need to address the issue of energy prices in Ukraine (discussed in the context of the IMF loan) while addressing social aspects (identification and protection of vulnerable 	<p>together with the Interconnection Agreement between operators Ukrtransgas and Eustream (28/04/2014). Open season ,</p> <p>Possibility of the ad hoc discussions and meetings between the operators of the gas transit system of Ukraine and Slovakia together with the Commission to assess the technical capabilities for the reverse flows of the natural gas.</p>				<p>Follow-up actions subject to the outcome of the open season.</p> <p>Ukraine now sends weekly data on gas storage levels and participates in the European transparency platform created by</p>

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<p>customers).</p> <ul style="list-style-type: none"> • Modernisation of Ukraine's Gas Transit System and reform of NJSC "Naftogaz of Ukraine" in accordance with the commitments undertaken after the Investment Conference on the Modernisation of Ukraine's GTS (Brussels, 2009) • Efficient use of energy resources, including the development of the relevant law of Ukraine Economic Development, State Energy Efficiency Agency, other central government bodies 	<p>Provide support on the joint modernization and exploitation of Ukraine's gas transportation system.</p>				<p>Gas Storage Europe.</p> <p>Gas prices increase with measures to protect vulnerable customers.</p>
<p>Implementation of the Commission/World</p>	<p>Provide technical assistance on</p>	<p>2014</p>	<p>ENER/DEVCO</p>	<p>Ministry of Energy and</p>	<p>Importance of Ukraine further</p>

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<p>Bank Trust Fund in order to achieve:</p> <p>Modernisation of Ukraine's Gas Transit System and reform of NJSC "Naftogaz of Ukraine" in accordance with the commitments undertaken after the Investment Conference on the Modernisation of Ukraine's GTS (Brussels, 2009)</p>	<p>restructuring and market reform of Naftogaz and the establishment of a Project Implementation Unit within NJSC 'Naftogaz of Ukraine' or Ukrtransgaz to assist in the implementation of the first loans from the IFIs. This could facilitate a first loan for the modernisation of the gas transmission system (from the EIB and EBRD).</p>			<p>Coal Industry, NER/cNERC (upon agreement)</p> <p>Naftogaz and NJSC 'Naftogaz of Ukraine' or Ukrtransgaz</p>	<p>developing its plans for the reform of the Ukrainian gas sector (empowering Ukrtransgaz as a fully-fledged TSO - transmission system operator - legislative regulation on independence of Regulator etc), to rapidly finalise the Terms of Reference of the Trust Fund and to continue to involving the Commission and IFI's in their work on restructuring Naftogaz in line with the EU acquis.</p>
<p>Address the remaining sector specific barriers to investments by major energy companies in</p>	<p>In this context, the Commission will continue to engage with the energy and</p>	<p>2014</p>	<p>ENER</p>	<p>Ministry of Energy and Coal Industry</p> <p>Ministry of Ecology and</p>	<p>Resume the Consultative Committee that was proposed at</p>

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Ukraine's upstream hydrocarbons sector	financial companies active in Ukraine.			Mineral Resources	the EU-Ukraine Gas Market Round Table of 3rd May 2013 (European Commission, Ministry of Energy and Coal Industry, stakeholders from EU and Ukraine).
Ukraine's membership in the Energy Community , including the implementation of obligations to the Energy Community Treaty, as well as an effective presidency of the Energy Community during 2014	Expert assistance from the EU in preparing of the necessary legislation	2014-2017	ENER/DEVCO	Ministry of Energy and Coal Industry; other involved central executive bodies	Ensuring adequate preparation for the Energy Community Ministerial meeting planned for Kyiv in autumn 2014.
Reform of the electricity sector , including the preparation and implementation of the secondary legislation, necessary for the proper implementation of the Law of Ukraine "On the basis of the electricity market of Ukraine", adapting the legal	EU expertise could be provided. (Electricity Twinning project with NERC under preparation) Ongoing Budget Support in energy sector puts one focus on environmental aspects of coal-fired	2014-2017	ENER/DEVCO	Ministry of Energy and Coal Industry (NERC - National Commission on State Regulation in the Energy Sphere, by agreement)	

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framework on common rules for the internal electricity market in accordance with the requirements of Directive 2003/54/EC.	power plants – Energy Community requirements; first goal: establishment of National Emissions Reduction Plan in 2014 (NERP)				
Feasibility study on the synchronous interconnection of the Ukrainian and Moldovan power systems into the continental European power system (ENTSO-E).	This study benefits from considerable support from the EU.	2014-2015	ENER/DEVCO	Ministry of Energy and Coal Industry (NERC - National Commission on State Regulation in the Energy Sphere, by agreement)	
Reform of the coal sector Reform of the system of heavy state subsidies is needed, taking into account the need to address the social and regional impact.	Providing grants for an independent audit of loss making coal mining enterprises, taking into account the results of the previous EU-funded Coal Policy Support	2014-2020	ENER/DEVCO (possibly in conjunction with ENV and other line DGs – REGIO, RTD)	Ministry of Energy and Coal Industry	

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<p>Assessment of the feasibility of introduction of new technologies for the production of gas synthesis, coal-water fuel, gasoline and diesel fuel using domestic coal in order to diversify the risks of natural gas and oil import from one supplier.</p>	<p>Programme which ended in 2011 and bearing in mind the need to address the economic, social and environmental aspects.</p> <p>Look into the possibility of encouraging use of new technologies for the use of coal.</p>				
<p>Stepping up energy efficiency including urgent approval of the outstanding legislation (namely draft Law of</p>			<p>ENER/DEVCO</p>	<p>Ministry of Economic Development and Trade, State Agency for Energy Efficiency, other</p>	

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<p>Ukraine "On effective use of fuel and energy resources" and draft National Energy Efficiency Action Plan till 2020), as well as drafting and implementation of the necessary secondary legislation, including the Cabinet of Ministers Resolution "On approval of action plans for the implementation of Directive 2006/32/EC, Directive and Directive 2010/31/EU and Directive 2010/30/EU"(within the framework of Ukraine's commitments in the Energy Community).</p> <p>Clear institutional framework and division of responsibility as regards energy efficiency sector in Ukraine, including the State Agency for the Energy Efficiency).</p>	<p>A technical assistance project is ongoing to build the capacity of the staff at the Ukrainian State Agency for Energy Efficiency.</p> <p>Significant funds have been provided for District Heating Energy Efficiency under E5P Fund.</p> <p>Technical assistance for reforms and approximation of legislation in the field of EE. Technical assistance for reforms and approximation of legislation in the field</p>	<p>2014</p> <p>2015 – 2020</p> <p>2015 - 2020</p>	<p>ENER/DEVCO</p> <p>ENER/DEVCO</p>	<p>executive authorities</p> <p>Ministry of Economic Development and Trade, and other responsible central executive authority/ies (responsibilities currently under review by UA side)</p>	

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	of energy efficiency				
<p>Renewable energy development, including urgent approval of the National Action Plan on Renewable Energy by 2020, as well as drafting and implementation of the necessary secondary legislation, including an action plan for the implementation of Directive 2009/28/EU of the European Parliament and of the Council of the EU of 23 April 2009 on the promotion of the use of energy produced from renewable sources, which amends Directives 2001/77/EU and 2003/30/EU (within the framework of Ukraine's commitments in the Energy Community).</p>	Expert assistance from the EU in preparing of the necessary legislation	2014-2017	ENER/DEVCO	Ministry of Economic Development and Trade, other executive authorities, National Commission on State Regulation in the Energy Sphere (by agreement)	
<p>Support to the Nuclear Regulatory Authority</p>	Promotion of nuclear safety culture, to	Ongoing	DEVCO (INSC)	National Regulatory Authority of Ukraine	(€12 million)

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	strengthen the national regulatory framework and the licensing and control capacities of SNRCU			(SNRIU)	
Radioactive waste management	Development and implementation of strategies for management of radioactive waste and spent nuclear fuels	Ongoing	DEVCO (INSC)	Nuclear power plants and Chernobyl exclusion zone	Significant investments to build modern waste treatment and safe storage facilities for radioactive waste and nuclear spent fuels. The facilities will be also important for Chernobyl decommissioning (€19 mln).
Support to the nuclear power plant operator	Promotion nuclear safety culture in parallel with the support to the Regulatory Authority; and enhancement of the nuclear waste	Ongoing	DEVCO (INSC)	Nuclear power plant operator (Energoatom)	There will be no new projects in this area during the current programming period but projects already initiated will

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	management capabilities (see above). Specific support for carrying out EU based stress tests was provided on an ad-hoc basis.				continue to be supported.
Completion of the Chernobyl Shelter Implementation Plan (SIP) and Interim Spent Fuel Storage Facility (ISF2)	Financial contribution to the respective EBRD Funds which finance the projects and political leadership on raising funding and implementation of projects	ongoing	DEVCO (INSC)	Chernobyl Nuclear Power Plant	The Commission contributes to these Chernobyl projects through Funds managed by the EBRD (CSF and NSA) and actively participates in the donors assemblies, Contact Group and monitoring of projects
Social projects in the affected area around the Chernobyl exclusion zone addressing the needs of the population still suffering from the consequences of the	Upgrading the local hospital in Ivankiev, provision of a greenhouse to grow non-contaminated vegetables around the Chernobyl	ongoing	DEVCO (INSC)	Ministry of Emergency Situations and Management of the Chernobyl Exclusion Zone	

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1986 accident	exclusion zone and an incinerator to burn contaminated wood.				
8. Transport					
Improve infrastructure on the Eastern partnership transport network infrastructure on the territory of Ukraine in accordance with the Trans-European transport network (TEN-T)	Explore further possibilities for financing through Neighbourhood Investment Facility (NIF) and loans by International Financial Institutions, possibly using mixed mechanisms. The EU will provide all the relevant technical assistance (e. g. feasibility and technical studies, environmental impact assessments, etc).	Progress will be assessed on a regular basis in Eastern Partnership transport panels and ministerial conferences	MOVE/DEVCO/EEAS/IFIs (EIB, EBRD in particular)	Ministry of Infrastructure	
Enhance regulatory convergence across transport modes These actions will foster the development of the	Take full advantage of the technical assistance provided by the EU, of the trainings provided by the European	Progress will be assessed on a regular basis in Eastern Partnership transport panels and ministerial	MOVE/DEVCO/EEAS	Ministry of Infrastructure	

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<p>different transport sector dimensions, including as regards interoperability between modes and between the EU and Ukraine, and thus ensure a sustainable economic growth.</p>	<p>Maritime Safety Agency (EMSA) and of the work of both the Electronic registry of road Undertakings (ERU) working groups and the contact group between the European Railway Agency (ERA) and the Organisation for Cooperation between Railways (OSJD).</p> <p>EU will provide the relevant technical assistance in view of the proper implementation of the transport chapter of the EU-Ukraine Association Agreement regarding road, rail, maritime and inland waterways (for aviation see below). This assistance will cover</p>	<p>conferences</p>			

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	technical standards and capacity-building including sharing of experience and trainings.				
Signature and implementation of the EU-Ukraine Common Aviation Area Agreement (CAA) in view of integrating Ukraine, a major player in the EU internal market for aviation, involving both opening up of the air services markets and a parallel process of Ukrainian legislation alignment with EU aviation standards and requirements.	CAA to be signed on the earliest possible occasion.	Progress in implementation to be followed within Joint Committees	MOVE	Ministry of infrastructure of Ukraine State Aviation Administration of Ukraine (SAAU)	
Ensure alignment with the EU aviation legislation , identify areas requiring closer cooperation and technical assistance.	The EU to provide technical assistance and expertise to ensure proper implementation of the CAA Agreement and	Progress in implementation to be followed within Joint Committees	MOVE	Ministry of infrastructure of Ukraine State Aviation Administration of Ukraine (SAAU)	

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	EU legislation in the field of aviation.				
<p>Facilitate the trade of aeronautical products and services between the EU and Ukraine, through convergence of the Ukrainian airworthiness certification system with the one of the EU (pertaining in particular to aircraft, parts and appliances as well as maintenance organisations). Two steps should be undertaken:</p> <ol style="list-style-type: none"> 1. Conclusion and implementation of an Arrangement to achieve such convergence, with the assistance of the European Aviation Safety Agency (EASA). 2. On this basis envisage the 	<p>Arrangement to be signed together with the CAA at the earliest possible occasion. Expected duration of the Arrangement 5 years. Prolongation could be envisaged if needed.</p> <p>The EU to provide the necessary financial assistance for the implementation of the</p>	<p>Progress in implementation to be followed within Joint Committees</p>	<p>MOVE/EASA</p>	<p>Ministry of infrastructure of Ukraine State Aviation Administration of Ukraine (SAAU)</p>	

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conclusion of a Bilateral Aviation Safety Agreement facilitating the respective aeronautical certification processes.	Arrangement involved actions.				
Enhance the cooperation between Ukraine and the EASA by means of two working arrangements (the one providing for an extension of the existing arrangement to air traffic management, the other regarding the participation of Ukraine in the EU Safety Assessment of Foreign Aircraft Programme).	To be signed together with the CAA on the earliest possible occasion.	Progress in implementation to be followed within Joint Committees	MOVE/EASA	Ministry of infrastructure of Ukraine State Aviation Administration of Ukraine (SAAU)	
9. Education, Scientific and Technological Cooperation					
Improve scientific, technological and innovative cooperation			RTD	Ministry of Education and Science, State Agency of	

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<p>Renew the Agreement between the European Community and Ukraine on Scientific and Technological Cooperation.</p> <p>Associate Ukraine to the EU Programme on Research and Innovation “Horizon 2020”.</p>	<p>Fulfilment of the legal procedures specified by both sides ' legislature for the Agreement renewal</p> <p>Holding negotiations on the association of Ukraine to the Horizon 2020 programme</p>	<p>October 2014</p> <p>Negotiations to start in July 2014 Effective association expected as of 1st January 2015.</p>		<p>Science, Innovation and Informatisation</p> <p>Ministry of Foreign Affairs</p>	
<p>Deepening cooperation in nuclear fission and fusion research, also based on enforced bilateral Euratom cooperation agreements</p>	<p>Holding negotiations on the association of Ukraine to the Euratom Research & Training Programme, complementing H2020.</p> <p>- Association entering into force retroactively.</p>	<p>Possible fast-track negotiations, ending by end 2014.</p>	<p style="text-align: center;">RTD</p>	<p>NASU, Energoatom, and possible involvement of Ministry of Foreign Affairs</p>	

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Enhanced coordination of nuclear fission research programmes, including possible access to infrastructures and exchange of researchers.	To constitute the Coordinating Committee of the bilateral Cooperation Agreement on Nuclear Safety and hold the first CC meeting.	2 nd half 2014 (already planned)	RTD JRC ENER	NASU Energoatom	
<p>Enhance academic cooperation and student and staff mobility</p> <p>Support the reform and modernisation of higher education, in particular enhancing quality, relevance and access to education.</p> <p>Promote convergence in higher education, deriving from the Bologna process and the EU higher education modernisation agenda.</p> <p>A new law of higher</p>	<p>Support the modernisation of higher education system and increase the support to mobility flows to European Union for students, teachers, university staff through the specific actions of the Erasmus+ programme:</p> <ul style="list-style-type: none"> - student and staff mobility for a short term mobility (credit mobility) or a complete university 	<p>Launch of the Erasmus+ call for applications in September.</p> <p>Organisation of awareness raising events about cooperation opportunities through Erasmus+ by the National Tempus Office (dates will be determined once the exact date of the call is confirmed).</p>	EAC	<p>Ministry of Education and Science</p> <p>Ukrainian universities</p> <p>National Erasmus+ Office (funded by the Commission)</p> <p>Network of the Erasmus Mundus Alumni Association (funded by the Commission)</p>	

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education will be discussed.	degree (joint degrees); - capacity building projects for universities supporting curriculum development and reform of university governance.				